#### 15 -ാം കേരള നിയമസഭ

#### 8 -ാം സമ്മേളനം

#### നക്ഷത്ര ചിഹ്നം ഇല്ലാത്ത ചോദ്യം നം. 2912

<u> 28-02-2023 - ൽ മറ്റപടിയ്ക്</u>

#### സി ആന്റ് എ. ജി. ഓഡിറ്റ് റിപ്പോർട്ട്

	ചോദ്യം	ഉത്തരം		
ശ്രീ. ഷാഫി പറമ്പിൽ		ശ്രീ. റോഷി അഗസ്റ്റിൻ (ജലവിഭവ വകുപ്പ് മന്ത്രി)		
(എ)	സി&എ. ജി. ജലവിഭവ വകുപ്പിന് കീഴിലുള്ള സ്ഥാപനങ്ങളിൽ കഴിഞ്ഞ മൂന്ന് വർഷ കാലയളവിൽ നടത്തിയ ഓഡിറ്റിൽ എന്തൊക്കെ ക്രമക്കേടുകൾ കണ്ടെത്തിയിട്ടുണ്ട് എന്ന് വ്യക്തമാക്കുമോ;	(എ)	സി&എ.ജി. ജലവിഭവ വകുപ്പിന് കീഴിലുള്ള ലൈൻ വകുപ്പ് <sup>7</sup> ഏജൻസികളായ ജലസേചന വകുപ്പ്, കേരള വാട്ടർ അതോറിറ്റി, ഭ്രജല വകുപ്പ് എന്നീ വകുപ്പുദ്ധ്യക്ഷൻമാരുടെ കീഴിലുള്ള സ്ഥാപനങ്ങളിൽ കഴിഞ്ഞ മൂന്ന് വർഷ കാലയളവിൽ നടത്തിയ ഓഡിറ്റിൽ ചില ക്രമക്കേടുകൾ കണ്ടെത്തിയിട്ടുണ്ട്. ആയത് യഥാക്രമം അനുബന്ധം 1, 2, 3ആയി ചേർക്കുന്നു.	
(ബി)	പ്രസ്തുത ഓഡിറ്റ് സംബന്ധിച്ച അന്തിമ റിപ്പോർട്ട് സർക്കാരിന് ലഭിച്ചിട്ടുണ്ടോ; എങ്കിൽ ആയതിന്റെ പകർപ്പ് ലഭ്യമാക്കുമോ?	(ബി)	സി&എ.ജി. ജലവിഭവ വകുപ്പിന് കീഴിലുള്ള ലൈൻ വകുപ്പ്/ ഏജൻസികളായ ജലസേചന വകുപ്പ്, കേരള വാട്ടർ അതോറിറ്റി, ഭ്രജല വകുപ്പ് എന്നീ വകുപ്പുദ്ധ്യക്ഷൻമാരുടെ കീഴിലുള്ള സ്ഥാപനങ്ങളിൽ കഴിഞ്ഞ മൂന്ന് വർഷ കാലയളവിൽ നടത്തിയ ഓഡിറ്റിൽ ചില ക്രമക്കേടുകൾ കണ്ടെത്തിയിട്ടുണ്ട്. ആയത് യഥാക്രമം അനുബന്ധം 1, 2, 3ആയി ചേർക്കുന്നു.	

സെക്ഷൻ ഓഫീസർ

## ജലസേചന വകപ്പ്

ക്രമ നമ്പർ	വർഷം	പാര	മറുപടി നൽക്കിയ തീയതിയും ഫയൽ നമ്പരും
1	2019	3.6	12-07-2021 ൽ അർദ്ധ ഔദ്യോഗിക കത്ത് നം. എഫ്1 — 13814/2021
2	2019-20	2.3, 2.5, 3.5	16-04-2021 ൽ കത്ത് നം. F1/14510/2021
3.	2020-21	4.18	14-06-2022 ൽ കത്ത് നം. F1/54440/2022
		2.4.3.2	28-10-2022 ൽ കത്ത് നം F1/54440/2022
4	2020-21	3.3.6 & 4.9	11-05-2022 ൽ കത്ത് നം. F1- 56667/2022

## ALEX VARGHESE

CHIEF ENGINEER IT IS IT



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Date 12.07.2021

## അർദ്ധഔദ്യോഗിക കത്ത് നം. എഫ്.1/13814/2021

പ്രിയപ്പെട്ട സർ,

താങ്കളുടെ അർദ്ധ ഔദ്യോഗിക കത്ത് നാ.1914 ഐ.ഡബ്ല്യൂ-ഡി1/2018/ധന തീയതി 25-02-2021 ലേയ്ക്ക് ശ്രദ്ധ ക്ഷണിച്ചു കൊള്ളുന്നു. സി & എ.ജി യുടെ 31-01-2019-ൽ അവസാനിച്ച സ്റ്റേറ്റ് ഫൈനാൻസ് റിപ്പോർട്ടിലെ ഖണ്ഡിക 3.6 പ്രകാരാ നിലവിൽ 5 കേസുകൾ (ലിസ്റ്റ് ഇതോടൊപ്പാ സമർപ്പിക്കുന്നു) ആണ് ഈ വകുപ്പിൽ അവശേഷിക്കുന്നത്. പ്രസ്തുത കേസുകൾ സാബന്ധിച്ച വിവരങ്ങൾ സമർപ്പിക്കുന്നു.

പാര 3.6

## 1 / Irregularities in the formation of MC from LS 7247 m to 9080 m on reach II

ജി.ഒ.(ആർ.ടി) 1106/01/ഇറിഗേഷൻ. തീയതി 21.10.2001 പ്രകാരം ബാധ്യത ഈടാക്കേണ്ടവരിൽ. ശ്രീ.കെ.ഭാസ്കരൻ നായർ മരണപ്പെട്ടു. ്ശ്രീ.കെ.ഭരതൻ, അസിസ്റ്റന്റ് എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ ശ്രീ.സി..അനന്തരാമൻപിള്ള, എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ എന്നിവരെ സംബന്ധിച്ച വിവരവങ്ങൾ അനോഷണത്തിൽ ലഭ്യമല്ലാത്തതുകൊണ്ട് നടപടി അവസാനിപ്പിച്ചു.

## 2. <u>Irregularities incurring of excess expenditure during 1986-87 and short usage of cement in works of KIP.</u>

ജി.ഒ.(ആർ.ടി) 1288/01/ഇറിഗേഷൻ. തീയതി 3.12.2001 അനുസരിച്ചുള്ള നടപടി പൂർത്തിയായി. തുടർനടപടി അവസാനിപ്പിച്ചു.

## 3. Irregularities in the construction of building near Chimmoney Dam

മേൽ വിഷയത്തിൽ ശ്രീ.എസ്.അനിൽ, അസിസ്റ്റന്റ് എഞ്ചിനീയർ തന്റെ ബാധ്യത തുകയായ 8200/- രൂപ സർക്കാരിലേയ്ക്ക് അടച്ചിട്ടുണ്ട്. ബാക്കി തുകയായ 9580/- രൂപ ശ്രീ.കൃഷ്ണ മല്ലൻ, എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ (2740/- രൂപ) ശ്രീ.മണിലാൽ (6840/- രൂപ) എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ എന്നീ റിട്ടയർ ചെയ്ത ഉദ്യോഗസ്ഥരിൽ നിന്നും ഈടാക്കേണ്ടതുണ്ട്. ഇതിൽ ശ്രീ.മണിലാൽ 28.01.2018-ൽ മരണമടഞ്ഞതിനാൽ സർക്കാർ ടിയാനെ വിജിലൻസ് കേസിൽ നിന്നും കുറ്റവിമുക്ത നാക്കിയതായി അറിയിച്ചിട്ടുണ്ട്. (VC-11/97/TSR (CC 07/2012) Providing irrigation facilities to Rice Research Station, Pattambi. Defective execution of works.

പട്ടാമ്പി റൈസ് റിസർച്ച് സ്റ്റേഷന് ജലസേചന സൗകര്യം ഒരുക്കുന്നതുമായി ച്ച്സ്സ പ്പെട്ട പ്രവൃത്തിയിലെ അപാകതകളിൽ ആകെ 5 ഉദ്യോഗസ്ഥരാണ് ഉൾപ്പെട്ടിട്ടുള്ളത്.

1) ശ്രീ.സി.എൽ.ജേക്കബ്, അസിസ്റ്റന്റ് എഞ്ചിനീയർ

2) ശ്രീ.സി.അച്ചുതമേനോൻ, അസിസ്റ്റന്റ് എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ

3) ശ്രീറ്റി.കെ.രാജൻ, വർക്ക് സൂപ്രണ്ട്.

4) ശ്രീ.സി.എം.ജോബ്, വർക്ക് സൂപ്രണ്ട്.

5) ശ്രീ.കൃഷ്ണ അയ്യർ, എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ

ഇവയിൽ അസിസ്റ്റന്റ് എഞ്ചിനീയർ, അസിസ്റ്റന്റ് എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ എന്നിവയുടെ ബാധ്യത തുക 3,40,000/- വീതവും വർക്ക് സൂപ്രണ്ട്മാരുടെ ബാധ്യത 1,32,000/- വീതവുമായി തിട്ടപ്പെടുത്തുകയും അത് Part III KSR ലെ ചട്ടം 116, Rule 6 പ്രകാരം സിവിൽ വ്യവഹാരത്തിലൂടെ ഈടാക്കുവാൻ 4.8.2004 ലെ 909/2004/ജവിവ സാധാ നം സർക്കാർ ഉത്തരവിൽ നിർദ്ദേശി ച്ചിരുന്നു. എന്നാൽ പ്രസ്തുത ഉത്തരവുമായി ബന്ധപ്പെട്ട് ഉദ്യോഗസ്ഥർ കോടതിയിൽ നിന്ന് സ്റ്റേ ഓർഡർ വാങ്ങിയിരുന്നു.

പിന്നീട് ശ്രീ.സി.എം.ജോബ്, വർക്ക് സൂപ്രണ്ടന്റ് (റിട്ട) നെ സർക്കാർ തലത്തിൽ നേരിട്ട് കേട്ടതിന് ശേഷം 17.3.2018 ന് 165/2018/WRD സാധാ നം സർക്കാർ ഉത്തരവ് പ്രകാരം ബാധ്യത് ഈടാക്കുവാൻ/ തീരുമാനിക്കുകയും അതിന്റെ അടിസ്ഥാനത്തിൽ പാലക്കാട് എം.ഐ. ഡിവിഷൻ എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർക്ക് നിർദ്ദേശം നൽകുകയും സിവിൽ വ്യവഹാരം നടപടികൾ ആരംഭിച്ചിട്ടുള്ളതുമാണ്.

മറ്റു നാലു പേരുടെ കാര്യത്തിൽ സർക്കാരിൽ നിന്ന് വ്യക്തത ലഭിച്ചതിന് ശേഷം മാത്രമേ തുടർനടപടികൾ സ്വീകരിക്കുവാൻ കഴിയുകയുള്ളൂ. അവരുടെ സേവന വിവരവും മേൽ വിലാസവും സർക്കാർ ആവശ്യപ്പെട്ടത് അനുസരിച്ച് സമർപ്പിച്ചി രിക്കുകയാണ്.

5. <u>Unauthorised removal of valuable parts of acquired building near Puthupariyaram by anti social element.</u>

ടി വിഷയം ചീഫ് എഞ്ചിനീയർ, പദ്ധതി വിഭാഗം-2, തിരുവനന്തപുരവുമായി ബന്ധപ്പെട്ടതാണെന്ന് അറിയിക്കുന്നു.

ആത്മാർത്ഥതയോടെ;

(അലക്സ് വർഗ്ശീസ്)

ശ്രീ.അനിൽകുമാർ.എസ്, അഡീഷണൽ സെക്രട്ടറി ടു ഗവൺമെന്റ്, ഫൈനാൻസ് ഡിപ്പാർട്ടുമെന്റ്, തിരുവനന്തപുരം.

Office of the Chief Engineer, Irrigation & Administration, Thiruvananthapuram.

Phone: 0471 2322927 ceirrg@yahoo.co.in

Dated: 16..04..2021.

From

The Chief Engineer.

To

The Additional Chief Secretary, Water Resources (PS) Department Thiruvananthapuram.

Sir.

Sub:- WRD - Report of C & AG Audit Report on State Finances

for the year ended 31-03-2019 – reply submitting of – reg.

**Ref:-** Letter No. PS1/153/2020/WRD dated 11-02-2021.

Kind attention is invited to the reference cited. I am submitting herewith the reply to the C & AG Report 2019 is as follows.

Para 2.3. 2 Schemes under the demand for grant XXIX had more than 25 crore savings.

## 1. 4702-00-101-68 (PMKSY)

During 2018-19 no works were sanctioned under PMKSY. Hence the savings occurred.

#### 2. 4702-00-101-93 (NABARD)

Budget provision is made for the payment of bills for the works arranged under NABARD. Payment is controlled by the Finance Department through the LoC's issued periodically. Expenditure is limited to the actual LoCs received from the Government.

#### Para 2.3.3

Budget allocation and expenditure relates to 2701-80-001-99- Direction -02- Wages-02-DA.

In 2018-19, figures were taken from BAMS, which shows NIL expenditure and surrender was made as per figures shown BAMS (Head of Account 2701-80-001-99-00-01-02 Direction).

#### Para 2.3.7

Head of Account 2701-80-001-97-00-02-wages.

Re-appropriation was made to reallocate the allotted funds from 02-wages -01-Pay to Consolidated wages (02-04). Even though total expenditure was within the Budget Provision under 2701-80-001-97-Execution, re-appropriation was necessary to meet the expenditure under consolidated wages (02-04).

#### Para 2.3.8

## XXIX - 4702-00-101-68 (PMKSY

Since no works were sanctioned under PMKSY during 2018-19 the entire budget allocation has been surrendered.

## Para 2.3.11 (Rush of Expenditure)

## 4702-00-001-63 (Renovation of Tanks and Ponds)

For Irrigation Department, Expenditure of work Heads of Accounts is strictly based on the LoC issued by the Government. During 2018-19, 2 LoCs vide G.O. (Rt) No.1279/19/Fin dated 19-02-2019, G.O. (Rt) No. 1841/13/Fin dated 13-03-2019 amounting to Rs. 31,54,263/- and Rs. 53,44,635 respectively were issued by Government under the Head of Account 4702-00-101-63 (P-V)

Hence majority of the expenditure for the Head of Account 4702-00-101-63-P-V was occurred in March 2019.

## Para 2.5

For work heads of account, expenditure is strictly based on the LoCs issued by Government periodically, During 2018-19, LoCs of general pending bills of Contractors for the period from August 2017 to June 2018 were issued, ie, LoC for the works executed in 2017-18 were received in 2018-19 (Spill over works). Due to this savings/excess expenditure occurred in same Heads of Accounts.

#### Para 2.5.1

### Persistent Savings

### 4702-00-101-68 (PMKSY)

For 2016-17, 2017-18, 2018-19 no new works were sanctioned under PMKSY. Hence the persistent savings occurred under the Head of Account:

## 4702-00-101-71 (Bhavani Basin - Check dams in Attappady)

For 2016-17, 2017-18, 2018-19 no claims were occurred under the Head of Account. Hence the savings occurred under this Head of Account.

### 4702-00-101-77 (Minor Irrigation Project in Cavery Basin)

For 2016-17, 2017-18, expenditure was limited to the actuals and hence the savings occurred. For 2018-19, no claims occurred under the Head of Account.

## 4702-00-101-88 (MIRPA) Ernakulam

Expenditure is based on the LoCs by Government periodically. Hence the savings occurred.

## 4702-00-101-89 (MIRPA)

Expenditure was strictly based on the LoCs issued by the Government periodically. Hence the savings occurred.

## 4702-00-101-93 (NABARD)

Budget Provision is made for the payments of bills for the works arranged under NABARD. Payment is controlled by the Finance Department though the LoCs issued periodically. Expenditure was limited to the actual LoCs received from the Government.

## Budget Allocation surrendered fully

## ♦ 2702-03-101-98 (Other Maintenance Expenditure NP/charged)

The budget allocation under this Head of Account was made in anticipation of 'other Payments' related to Court directions for complying of judgments etc. But no such cases was occurred during 2018-19. Hence the budget allocation was fully surrendered.

4702-00-101-64
 4702-00-101-65 Haritha Keralam
 4702-00-101-66 Haritha Keralam

These Head of Accounts were introduced only on 2017-18, and works were arranged from 2018-19 onwards. Since the expenditure for work heads of account were strictly regulated by LoCs issued by Government and Government have settled the pending bills claims of the Contractors upto June 2018, during 2018-19, there were no pending claims under these heads and hence there was savings and the full amount was surrendered.

#### 4702-00-101-68 (PMKSY)

No works were sanctioned under PMKSY during 2016-17, 2017-18, 2018-19. Hence the budget allocation was fully surrendered.

### ♦ 4702-00-101-69 (Minor Irrigation Project in Cavery Basin)

No claims occurred during the financial year for the above Head of Account. Hence the budget allocation was fully surrendered.

## 4702-00-101-71 (Bhavani Basin – Check dams in Attappady)

No claims occurred during the financial year 2017-18 and 2018-19 Hence the budget allocation was fully surrendered.

#### Para 2.5.2

## 2702-01-001-99-Estt. (for 2016-17)

For the accounts of 2016-17, figures were taken from the newly introduced treasury software called BAMS. But due to the incomplete mapping of the some treasuries to the BAMS there were errors in the accounts in BAMS in 2016-17, since it was in its initial stages. The surrender proposal was made based on the figures of BAMS.

## 2702-03-101-98 (2018-19)

The surrender proposal was made as per the expenditure shown in BAMS.

4702-00-101-79 4702-00-101-82 4702-00-101-84 4702-00-101-87 4702-00-101-89

2016-17

For the accounts of 2016-17, figures were taken from the newly introduced treasury software called BAMS. But due to the incomplete mapping of some treasuries to the BAMS there were errors in the accounts in BAMS in 2016-17, since it was in its initial stages. The surrender proposal was made based on the figures of BAMS.

## Para 2.5.3 (Re-appropriation proposed unnecessary)

## 2702-03-101-98 (Other Maintenance Expenditure) for 2018-19

Here, re-appropriation was made to regularize the additional expenditure occurred in the Sub Sub Head (01)- "Repairs of Class II Minor Irrigation works which got damaged due to natural calamities – Other Programmes" under the Head of Account 2702-03-101-98 (Other Maintenance Expendiure). For 2018-19, which has no budget allocation for the Sub sb Head. There was enough savings under the Sub Sub Head (02) – "Repairs to damages caused to M.I. Structure". Hence re-appropriation was made.

#### Para 3.5

Classification under Minor Head 800 - Other expenditure for the Head of Account 4701- Capital outlay on Medium Irrigation and 4700- capital out on Major Irrigation was sanctioned and approved for the Finance Department.

Revenue receipts under major head was classified under the main head '800'-Other Receipts' as shown the below table.

## 0702

Directions will be given to the officers concerned to figure out the accounts of revenue receipts in the desired heads.

Yours faithfully,

(Sd/-) **Chief Engineer** 

Senior Finance Officer

Sk/-T3

## നം.എഷ് 1-54440/2022.

ചീഷ് എഞ്ചിനീയറുടെ കാര്യാല്യം ജലസേചനവും ഭരണവും തിരുവനന്തപുരം തീയതി. 14.06.2022.

പ്രേഷകൻ

ചീഷ് എഞ്ചിനീയർ

സ്വീകർത്താവ്

അഡീഷണൽ സെക്രട്ടറി ടു ഗവൺമെന്റ് പ്രിനാൻസ് ധിഷാർട്ട്മെന്റ് തിരുവനന്തപുരം.

സർ.

വിഷനാം:- ജലസേചനം - സി. & എ. ജി. റിപ്പോർട്ട് 2020 പാര 4.18 സംബന്ധിച്ച്;-

സൂചന:- 11-04-2022 ലെ അർദ്ധ ഔദ്യോഗിക കത്ത് നം. ഐ.ഡബ്ല്യൂ.ഡി1/16/2021-ധന

സുചന കത്തിലേയ്ക്ക് അങ്ങയുടെ ശ്രദ്ധ ക്ഷണിച്ചുകൊള്ളുന്നു. 2021 ലെ സി. & എ.ജി. ഡ്രാഫ്റ്റ് പാരയിൽ ഉൾപ്പെട്ടതും 2020 റിപ്പോർട്ടിലെ പാര 4.18 ൽ പരാമർശിച്ചിട്ടുളളതുമായ സ്റ്റേറ്റ് പിനാൻസ് വിഭാഗത്തിലെ ധനാപഹരണം, നഷ്ടം, തിരിമറി മുതലായവയുമായി ബന്ധപ്പെട്ട് ഈ, വകുപ്പിൽ നിലവിലുളള ബാധ്യതകൾ ചുവടെ പ്രതിപാദിച്ചിരിക്കുന്നു.

## പാര 4.18 - Misappropriations, losses, thefts, etc...

 ചിമ്മിനി ഡാം പ്രോജക്കിലെ പാലം നിർമ്മാണത്തിലെ ക്രമക്കേടുകളിൽ ഉൾപ്പെട്ട ഉദ്യോഗസ്ഥർക്കെതിരെയുളള നടപടി.

ളേൽ വിഷയത്തിൽ ശ്രീ. എസ്. അനിൽ, അസിസ്റ്റന്റ് എഞ്ചിനീയർ തന്റെ ബാധ്യത തുകയായ 8200/- രൂപ സർക്കാരിലേയ്ക്ക് അടച്ചിട്ടുണ്ട്. ബാക്കി തുകയായ 9580/- രൂപ ശ്രീ. കൃഷ്ണ മല്ലൻ, എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ (2740/- രൂപ) ശ്രീ. മണിലാൽ (6840/- രൂപ) എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ എന്നീ റിട്ടയർ ചെയ്ത ഉദ്യോഗസ്ഥരിൽ നിന്നും ഈടാക്കേണ്ടതുണ്ട്. ഇതിൽ ശ്രീ. മണിലാൽ 28-01-2018 ൽ മരണമടഞ്ഞതിനാൽ സർക്കാർ ടിയാനെ വിജിലൻസ് കേസിൽ നിന്നും കുറ്റ വിമുക്തനാക്കിയതായി അറിയിച്ചിട്ടുണ്ട്.

(VC - 11/97/TSR (CC 07/2012)

2. പട്ടാമ്പി റൈസ് റിസേർച്ച് സ്റ്റേഷന് ജലസേചന സൗകര്യം ഒരുക്കുന്നതുമായി ബന്ധപ്പെട്ട പ്രവൃത്തിയിലെ ഉദ്യോഗസ്വർക്കെതിരെയുള്ള നടപടി.

പട്ടാമ്പി റൈസ് റിസേർച്ച് സ്റ്റേഷന് ജലസേചന സൗകര്യം ഒരുക്കുന്നതുമായി ബന്ധപ്പെട്ട പ്രവൃത്തിയിലെ അപാക്തകളിൽ ആകെ 5 ഉദ്യോഗസ്ഥരാണ് ഉൾപ്പെട്ടിട്ടുള്ളത്.

- ്യ. ശ്രീ. സി. എൽ. ജേക്കബ്, അസിസ്റ്റന്റ് എഞ്ചിനീയർ.
- 2. ്റ്റ്റ്റ് സി. അച്ചുതമേനോൻ, അസിസ്റ്റർ എക്സിക്യൂട്ടീവ് എഞ്ചിനിയർ.
- 3. ് ശ്രീ. റ്റി. കെ. രാജൻ, വർക്ക് സൂപ്രണ്ട്
- 4. ശ്രീ. സി. എം. ജോബ്, വർക്ക് സൂപ്രണ്ട്
- 5. ശ്രീ. കൃഷ്ണ അയ്യർ, എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ.

ഇവയിൽ അസിസ്റ്റന്റ് എഞ്ചിനീയർ, അസിസ്റ്റന്റ് എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർ എന്നിവരുടെ ബാധ്യത തുക 3,40,000/- വീതവും വർക്ക് സുപ്രണ്ടന്റുമാരുടെ ബാധ്യത 1,32,000/- വീതവുമായി തിട്ടപ്പെടുത്തുകയും അത് Part III KSR ലെ ചട്ടം 116, Rule 6 പ്രകാരം സിവിൽ വ്യവഹാരത്തിലൂടെ ഈട്ടാക്കുവാൻ 04-08-2004 ലെ 909/2004/ജ.വി.വ സാധാ നം. സർക്കാർ ഉത്തരവിൽ നിർദ്ദേശിച്ചിരുന്നു. എന്നാൽ പ്രസ്തുത ഉത്തരവുമായി ബന്ധപ്പെട്ട ഉദ്യോഗസ്ഥർ കോടതിയിൽ നിന്ന് സ്റ്റേ ഓർഡർ വാങ്ങിയിരുന്നു.

പിന്നീട് ശ്രീ. സി. എം. ജോബ്, വർക്ക് സൂപ്രങ്ങന്റ് റ്രിട്ട.) നെ സർക്കാർ തലത്തിൽ നേരിട്ട് കേട്ടതിന് ശേഷം 17-03-2018 ന് 165/2018/WRD സാധാ നം സർക്കാർ ഉത്തരവ് പ്രകാരം ബാധ്യത ഈടാക്കുവാൻ തീരമാനിക്കുകയും അതിന്റെ അടിസ്മാനത്തിൽ പാലക്കാട് എം. ഐ. ഡിവിഷൻ, എക്സിക്യൂട്ടീവ് എഞ്ചിനീയർക്ക് നിർദ്ദേശം നൽകിയിട്ടുണ്ടെന്നും സിവിൽ വ്യവഹാരം നടപടികൾ ആരംഭിച്ചിട്ടുള്ളതുമാണ്.

മറ്റ് നാലു പേരുടെ കാര്യത്തിൽ സർക്കാരിൽ നിന്ന് വ്യക്തത ലഭിച്ചതിന് ശേഷം മാത്രമേ തുടർ നടപടികൾ സ്വീകരിക്കുവാൻ കഴിയുകയുള്ളൂ. അവരുടെ സേവന വിവരവും മേൽ വിലാസവും സർക്കാർ ആവശ്യപ്പെട്ടത് അനുസരിച്ച് സമർചിച്ചിരിക്കുകയാണ്.

വിശ്വസ്തതയോടെ,

സീനിയർ പിനാൻസ് ഓഫീസർ ചീപ് എഞ്ചിനീയർക്കുവേണ്ടി

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എസ്. കെ/-

### No: F1-54440/2022.

Office of the Chief Engineer, Irrigation & Administration Thiruvananthapuram Dated: 28.10.2022.

From

The Chief Engineer

To

Secretary

Water Resources (IR) Department, Thiruvananthapuram.

Sir,

Sub:- WRD-Report of C&AG of India for the year ended on 31st March, 2021 (State Finance)-reply of Para 2.4.3.2 submitting of reg:-

Ref: D.O.Letter No. IR4/143/2022/WRD dated 13.09.2022.

Kind attention is invited to the reference cited. I am submitting here with the reply of Para 2.4.3.2 as consolidated reply from the replies submitted by Chief Engineer, Project-II & Chief Engineer Kuttanadu Package regarding the works under their control.

Para 2.4.3.2 Capital locked in Incomplete Projects

Si.No	Name of Work	.' Present Status
1	Canals  Idamalayar Irrigation Project (II P) constructing main canal from Ch. 1000m- 1350m including cut and cover portion from ch.1184m to ch. 1350m	During the execution earth slipped Chief
2	Anti Sea Erosion works  Kuttanadu package FMP Mitigation of flood in Manayapra thekku Padam in group I Padasekharam	Work completed on 30-12-2014. No pending payments and no cases against the work:

1		
3.		
3,	Kuttanadu package FMP Mitigation of flood in Venneli Padam in Group I Padasekharam	Work completed on 30-06-2015 No pending payments and no cases against the work was a second of t
4	Kuttsmadu package FMP Mitigation of flood in Kariyampally padam in Group I Padasekharam	Work completed on 30-05-2015 No minding
5	Kuttanad package FMP Mitigation of flood in OOrama padam in Group I padasekharam	
5 -	Kuttanad package FMP Mitigation of flood in Kallampally Padam in group I padasekharam	Work completed on 28-02-2015. No pending payments and no cases against the work.
7	Kuttanad Package FMP Mitigation of flood in Pulickakavu padam in Group I Padasekharam	Work terminated. No pending payments and no cases against the work.
8	Kuttanad Package FMP Mitigation of flood in Madathil Mullackal padam in Group I Padasekharam	no cases against the work.
9	Kuttanad Package-Regulating of Flood water in Kayal area near C&D and Ranni & Chithira blocks-Cutting and opening of Kochar in between C&D Block protecting the outer bund of C&D block and providing additional facilities	Work completed and a writ petition WPC No.10268/2020 filed by the contractor against the work.
10	Kuttanad Package FMP-Mitigation of flood in 5 Padasekharam (D-Thekke Arayaram, D-Vedakke Arayaram, E-Block, H-Block & I Block) in Group 9 of Kuttanad	Work completed: No pending payments and no cases against the work.
11	Region  Kuttanad Package-Regulating of Flood water in Kayal area near C&D and Ranni & Chithira blocks-Cutting and opening of Kayal in between Ranni & Chithira Blocks protecting the outer bund of Ranni & Chithira block and providing additional facilities	Work completed on 20-05-2016. No pending payments and no cases against the work.
12	Kuttanad Package-FMP Mitigation of flood in padasekharam of Group 13	Work completed on 31-03-2016. No pending payments and no cases against the work.
13	Kuttanad Package-FMP-Mitigation of flood in the Padasekharams of Kuttanad Takuk-Mitigation of flood in Koolipurakkal Padam in Kainaakary Panchayath	Work completed on 05-12-2015. No pending payments and no cases against the work.
14	Irrigation Projects  Muvattupuzha Valley Irrigation Project Constructing MD from ch 1400m to 1800m including acquaduct between ch 1460m to 1770m (balance)	Mamalassery acquaduct was completed on 30.8.2014 as per the completion certificate dated 29.10.2014 issued by the Superintending Engineer, MVIP. Though the agreed PAC was Rs.1,72,19,155/- The revised Estimate amount was Rs. 1,68,17,953/- Water distribution through the above distributary was commenced from 2014 onwards. No payment is pending.

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<u> </u>		
$A_{ij}^{(n)}$ , $A_{ij}$	CSIND-Improvements to coundary	There is a currently no expenditure
	canal in west Kochi	incurred in confiection with the work of West
		Mochi Boundary Canal Rehabilitation.
		1,55,25,288/- and Rs.8,76,417/- has been
		spent on retention till date. As court
15		proceedings are going on regarding the above
10		world the documents related to the angular
	1	work, the documents related to the work have
i .		been produced in the Ernakulam Sub Court
		through the District Government Pleader.
		Ernakulam Division, Executive Engineer has
		filed an application for the return of the said
		documents.
}	CDP-Design, Manufacture, supply	The erection of spillway shutters of the dam is
	and erection of radial gates and	a very important item of work and also some
16	hoisters for spillway.	embedded parts are to be fixed in the spillway
1	Holsters for Spinway.	portion well before the civil works of the dam
		reaches crest level, ie,+72 MSL. Hence civil
		works of the dam and erection of spillway
	NABARD-RIDF-DI-Constructing a	shutters are to be done simultaneously.
		The design changes in the mechanical
*	RCB at Attappilly Kadavu across Kurumali river in Thrissur District.	items such as shutters etc affected the
1	Rufullan fiver in Thissur District.	progress of civil works. The contractor
		stopped the work (SOR-2004) on 31.3.2012
		with 70% progress demanding enhancement
		in rate. Meanwhile the NABARD has stopped
	••	their assistance to the RIDF XI. It was
		decided to terminate the contract without the
] ·		risk and cost in the meeting conducted by the
		Additional Chief Secretary on 21.8.2013. The
		balance work was decided to be estimated at
17		DSR 2013 rates and the balance payment to
		the contractor to be effected at SOR 2004. As
		such, he was paid fully, ie, Rs.4,27,82,565/-
1 1	÷	in 8 part bill. The last payment was in
		6/2016.
	,	Again, the balance work was arranged
		at a PAC of RS. 7 Crores in 2015 which also
	•	happened to be terminated in 2019 without
	•	risk and cost. 63.37% of the work was
	·	completed. He was also paid fully ie,
		Rs.4,39,18,487/
		The balance work under the scheme
•		is yet to be arranged. No payment is pending
<u></u>		towards any contractor

Yours faithfully,

Senior Finance Officer for Chief Engineer

5

Office of the Chief Engineer, Irrigation & Auministration Thiruvananthapuram Dated 11.05.2022.

From

The Chief Engineer

Τo

The Additional Chief Secretary

Water Resources (G&P) Department, Thiruvananthapuram.

Sir,

**Sub:-** WRD- C&AG Audit Report on the State Finances for the year ended on 31-03-2020-reg:-

**Ref:** Lr.No.G&P1/48/2022-WRD dated 04-03-2022.

Kind attention is invited to the reference cited. I am submitting herewith the reply to the Comptroller and Auditor General's Report 2020 as follows.

## Para 3.3.6:- Table 6 Unspent amount and surrendered appropriations and/or large savings/surrenders.

During the Financial year 2019-2020 the budget outlay allotted under Demand XXXVIII is 164.8 crore out of which 120.97 crore has been spent and 43.21 crore surrendered. The huge surrender owes to the non issuance of LoC by Government against bills submitted under the MH 800

In addition, Rs. 15.27 crore has been surrendered from the Salary heads for the Financial year.

## Para 4.9: Table 12 Indiscriminate use of Minor Heads 800

It is under the MH 800 under the Major Heads 2700,2702,4700 and 4701 that the outlay for Irrigation works is provided by government. Hence various departments under Water Resource Sector has no other go to book the expenditure.

Yours faithfully,

Senior Finance Officer for Chief Engineer

## പ്രോജക്ട്

അക്കൗണ്ടന്റ് ജനറൽ ഇൻസ്പെക്ഷൻ റിപ്പോർട്ട് Part II B, ഖണ്ഡിക 3 പ്രകാരം ബി.എസ്.പി വെണ്ണിയോട് ബ്രാഞ്ച് കനാൽ നിർമ്മാണവുമായി ബന്ധപ്പെട്ട് proper investigation നടത്താതെ സാങ്കേതികനുമതി നൽകിയതായി പരാമർശിച്ചിട്ടുണ്ട് ഇത് സംബന്ധിച്ച പരിശോധന നടത്തി വരുന്നു ഈ കാര്യാലയത്തിന് കീഴിൽ സി ആന്റ് എജി അവസാനം നടത്തിയ (2018 -മാർച്ച്) ആഡിറ്റ് റിപ്പോർട്ടിന്റെ ഖണ്ഡിക 1.8.3 താഴെ പറയും പ്രകാരമാണ്.

## 1.8.3 - Incomplete Projects/Works

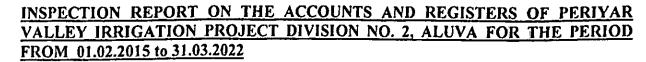
- 1) MVIP -Constructing Madakkathanam distributory from ch.0m to 3765m including CD works expect aqueduct.
- 2) MVIP -Constructing Painkulam aqueduct and flume between ch.690.m to 1522m of Madakkathanam distributory

## ளி) <u>Present Status</u>

				APPEN	IDIX IX.	<del></del>			<del></del>
_		COMMITMEN.	TS OF THE	GOVERNMENT	- LIST OF INC	OMPLETE CAP	ITAL WORKS		
	·	(Include:	s Projects	/Works the cost	of which is f	s.1 Crore and a	above)		
		<u> </u>	<del></del>	<del>,</del>	<del></del>	· · · · · · · · · · · · · · · · · · ·	·	(R	s. in Lakhs
SI. No.	Name of Project/ Works	Estimated Cost of work/ Date of sanction	Year of Commencement	Target year of completion	Physical progress of work (in percenta ge)	Expenditure during the year	Progressive expenditure to the end of the year	Pending payments	Revised Cost if any / date of revision
1	MVIP- Constructing Madakkathanam distributory from Ch.0m to 3765m Including CD works except aqueduct.	464.23 30-10-2002	2012	2013 (work completed- 30.06.2019 but completion certificate not issued)	100	Nil	405.60	Nil	470
2	MVIP- Constructing Painkulam acqueduct and flume between Ch.690m to 1522m of Madakkathanam distributory.	400.00 11-11-2014	2016	2017 (work completed – 15.11.2021 completion certificate issued on 18.01.2023.)	100	· <u>-</u>	339.14	Nil	397.06

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#### PART-I

#### A. Introduction

The Periyar Valley Irrigation Project Division No. 2, Aluva, is charged with the utilization of the tail race discharge from the completed Hydel Scheme in the Muthirapuzha tributary of Periyar, together with the controlled release from Ennakkal Dam and dependable run off from the uncontrolled catchments of Periyar for irrigating an area of 32,800 Ha, spread across six taluks of Ernakulam District. viz. Kothamangalam, Muvattupuzha, Kunnathunadu, Aluva, Kanayannur and Paravur. Besides the above, the project enables supply of water to the Fertilisers & Chemicals Travancore Limited (FACT) and meets the requirement of many Lift Irrigation Schemes of the Periyar River. The project was started in 1956 with an Administrative Sanction of ₹ 348 lakhs and was declared commissioned on 01.03.1992. The Division is presently attending to maintenance of main canal and branch canal. The audit was conducted from 22.09.2022 to 15.10.2022 covering the period from 01.02.2015 to 31.03.2022.

Sub-Divisions under the control of the Division were as follows:

- Periyar Valley Irrigation Project Sub Division No. IV, Aluva
- Periyar Valley Irrigation Project Sub Division No. VII, Kolencherry

#### B. Officers in Charge

The following officers were in charge of the office during the period of audit.

SI. No.	Name of Executive Engineer (Smt/Sri)	Period
j	Preetha Sugathan	25.02.2014 to 28.07.2016
2	Emily.V.D	17.08.2016 to 10.03.2020
3	Sandhya.T	11.03.2020 to 08.07.2020
4	Rajon.E.A	13.07.2020 to till date



## C. Financial Information

The financial position of the office for the last three years was as under:

Particulars	2019-2020	2000	(₹ in lakh)	
Establishment expenses		2020-2021	2021-2022	
	468.46	375.42	550.72	
Work expenditure	220.24		<u>L</u>	
	229.36	327.11	502:54	
Revenue collection	21.00			
	31.89	28.09	113.41	

## D. <u>Departmental Inspection</u>

The Superintending Engineer, Project Circle, Piravom inspected the Division Office from 13.03.2018 to 15.03.2018 covering the period from 01.01.2015 to 31.12.2017.

#### PART-II

## A. Significant Audit Findings

Nil

## B. Other incidental Audit Findings

# I. Undue benefit to the contractor due to irregular charging of 12 per cent GST for earthwork excavation (OBS-425159)

As per Notification No. 39/2017, Integrated Tax (Rate) dated 13.10.2017, Composite supply of work contract as defined in clause 119 of section 2 of the CGST Act 2017, involving predominantly earthwork (that is, constituting more than 75 per cent of the value of the works contract) provided to the Central Government, State Government, Union Territory, local authorities or a Government Authority or a Government, the rate of tax shall be 5 per cent.

On verification of the monthly accounts for the period 2021-2022, it was noticed that the rate for predominantly earthwork excavation works charged in the final bill of the work at 12 per cent instead of the admissible 5 per cent which resulted in undue benefit to the contractor amounting to ₹81,713/- as detailed below.

1

4

-2019-2020

PVIP- Annual

maintenance of

Thengode MD,

Thevakkal MD, Kuzhikkala

MD and Ponvellipadam MD 2019-2020

Gross Agreemen Name of Name of the SI. Payment admissi Amount paid @ t No. Contractor No work ble @ 5 12 per Paid per cent cent 24,958 17,827 3,56,545 42,785 73/AEE4/P Shri.Lohi.VS PVIP- Annual maintenance of VIP/2019-Parayoor branch 2020 dated canal from Ch: 6 km to 10.50 kms -22.01.2020 2019-2020 19,870 14,192 34,062 68/AEE4/P 2,83,848 Shri.Ajish PVIP- Annual 2 maintenance of C.P VIP/2019-Edapally branch 2020 dated canal from Ch: 7 kms to 11 kms -06.01.2020 2019-2020 21,093 15,067 36,160 3,01,335 69/AEE4/P Shri.Anish PVIP- Annual 3 maintenance of VIP/2019-C.P Edapally branch 2020 dated canal from Ch: 11 kms to 15.50 kms 06.01.2020

70/AEE4/P

VIP/2019-

2020 dated

06.01.2020

TOTAL

Shri.Ajish.C.

P

(in ₹) Excess

15,792

81,713

11,280

27,072

2,25,604

GST

**GST** 

The Assistant Executive Engineer (AEE) of the Sub Division produced remittance details of GST. However, the contractor who had made the remittance and details regarding the returns submitted along with refund details could not be identified.

Further reply in this matter is awaited.

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II. Non-deduction of the cost of collection from Kerala Building and Other Construction Workers Welfare (KCWWF) Cess consequently leading to revenue loss of ₹11,866 (OBS-430206)

As per Para 3(3) of the Kerala Building and Other Construction Workers Welfare (KCWWF) Cess Act 1996, the proceeds of the cess collected shall be paid by the local authority or the State Government collecting the cess to the Board after deducting the cost of collection of such cess not exceeding one *per cent* of the amount collected.

On verification of bill register and monthly accounts of the Division, it was observed that the division was not in the practice of realizing one *per cent* collection fee as specified in the Act. The status of the expenditure made for works done through work bills from 2019-2020 to 2021-2022 was as follows:

(in ₹)

SI. No	Financial Year	PVIP Division /Sub Division	Work Expenditure	One per cent cess paid to KCWWF	One per cent collection fee not realized
		Division No.2 Aluva	2,56,03,441	2,56,039	2,560
y and	2019-2020	Sub-division, Kolencherry	20,25,686	20,257	203
		Sub-division, Aluva	16,13,148	16,133	161
		Division No.2 Aluva	3,58,36,987	3,58,386	3,584
2	2020-2021	Sub-division, Kolencherry	15,79,801	15,800	158
		Sub-division, Aluva	25,87,843	25,879	259
		Division No.2 Aluva	2,10,78,804	2,10,789	2,108
3	2021-2022	Sub-division, Kolencherry	1,65,81,805	1,65,829	1,658
		Sub-division, Aluva	1,17,48,038	1,17,482	1,175
	T	otal			
			11,86,55,553	11,86,594	11,866

The work expenditure of PVIP Division II was ₹ 1,186.55 lakh for the period from 2019-2020 to 2021-2022 and an amount of ₹11.86 lakh as one per cent cess was paid to



KCWWF. In this regard audit observed that there was loss of revenue to Government amounting to ₹11,866 due to non-realization of collection fee from the amount remitted to KCWWF as cess.

It was replied that presently in Irrigation Department work bills were submitted online through Treasury and the cess collected for construction work was deducted at source and no collection charges were incurred.

The reply is not tenable as the Act stipulates the deduction of cost of collection. Compliance to the Act may be furnished.

#### III. Irregular felling of tree and non-realisation of revenue (OBS-431675)

The work was in connection with the rectification of leakages in the Kottappuram Sub Branch Canal. An amount of ₹ 12,445/- was provided in the Bill of Quantities (BoQ) as Item No. 4 - 'Felling of trees of the girth including cutting of trunks and branches, removing the roots and stacking of serviceable materials and disposal of unserviceable materials above 240 cm girth', as per CPWD specification and as per the direction of the Engineer. The amount was passed for payment to the contractor. On verification of the measurement book, it was noticed that the work was executed and an entry relating to stacking of the tree on the canal bund was endorsed. The type of tree felled, quantity of timber, the value of the timber and whether it was accounted in Material at Site (MAS)/stock was not recorded.

The details of work were as follows:

Name of the Work	PVIP- Rectification Works to prevent leakages near chainage 1350-1400 m and 2600 to 2650 m of Kottappuram Sub Branch Canal
Agreement No.	06/AEE/PVIP/2020-21 dated 11.05.2020
Probable amount of contract (PAC)	₹ 5,35,314/-
Accepted PAC	₹ 5,27,284/-
Value of work done	₹ 5,23,561/-
Date of Completion	20.10.2020

As per G.O (Rt) 68/2010/ Forest & Wildlife Department (F&WLD). Dated 10.02.2010, "trees growing on public lands shall not be felled without permission from the



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Assistant Conservator of Forests (Social Forestry) having jurisdiction over the area. The timber and firewood obtained from the felling of such trees shall be disposed of by the authority in charge of the land at the disposal of the Government after having got a valuation prepared by the Assistant Conservator of Forests (Social Forestry)". In this regard the following observations were made:

- 1. No permission for felling of tree was obtained from the Forest Department which was a violation of the Government orders.
- As the quality and quantity of the timber/firewood obtained and stacked was not recorded, the value of the stacked material could not be ascertained.

Disposal of the felled trees should be done at the earliest in a transparent manner to ensure that the best possible price is fetched before they deteriorate. Records relating to the valuation, disposal and the realisation of revenue of the felled tree was not obtained.

It was replied that the damaged tree was posing a threat to the canal and hindered the completion of the said work. The department has also quoted an Order of the District Collector, Ernakulam dated: 27.06.2015, vesting the Heads of the respective departments with the cutting and removal of trees that posed a threat to life and property. It was also replied that steps have been taken to auction the stacked wood.

The department should have intimated the matter to the Assistant Conservator of Forests having jurisdiction over the area. The details of auction of the stacked wood may also be intimated.

## IV. Retention of unclaimed and lapsed Securities at PVIP Sub Division II, Aluva and their Sub Divisions (OBS-442980)

As per article 282 of Kerala Financial Code Volume I - Lapse of deposits to the Government "All deposits unclaimed for more than three complete financial years should be credited to the Government at the close of March in each year".

The security deposits are required to be released after expiry of defect liability period. On verification of the Security Register of the PVIP Division II, Aluva and its two sub divisions at Aluva and Kolencherry, it was noticed that 46 Security deposits in the form of Treasury Savings Account, Post Office Savings Account, Term Deposits etc.



pertaining to the period from June 2007 to July 2019 amounting to ₹ 15,61,906/- were retained in the Division and its two Sub Divisions. The 46 Security Deposits were verified and the details of the same were given as follows:

		(in ₹ )
Name of Division / Sub Division	No. of Security Deposits	Amount
PVIP No.2 Division, Aluva	19	13,15,206
Sub Division, Aluva	08	66,500
Sub Division, Kolenchery	19	1,80,200
TOTAL	46	15,61,906
	Sub Division, Aluva Sub Division, Kolenchery	PVIP No.2 Division, Aluva 19 Sub Division, Aluva 08 Sub Division, Kolenchery 19

The office wise detail of securities was given in Annexure I. Though the validity period of the above securities had expired, no action was seen initiated by the respective offices either to renew/release the deposits or to deposit as revenue to the Government.

Steps may be taken for the release of securities in respect of completed works for which no liability/claimant exists and credit the same to Government under the appropriate revenue head of account. Periodical physical verification of the securities should be conducted at regular intervals to ensure renewal of matured instruments and to release securities no longer required to avoid lapses.

No reply has been furnished by the Department.

## V. Non levy of GST on auctioned timber (OBS-446230)

As per Goods and Service Tax Act 2017, tax is to be levied at a rate of 18 per cent on sale of timber (HSN Code 4403).

On verification of the timber auction amounts received by Sub Division, Kolencherry it was observed that GST component @ 18 per cent was not levied on the successful bidders and this has resulted in short levy of GST to the tune of ₹ 9,828/- as shown below.

(in ₹)

SI No.	Name of Bidder	Auction details	Auction amount	Non levy of GST @ 18 %
1	Shri.Shijo Chacko	Auction of Anjali wood - Challan dated 16.10.2018	32,000	5,760
2	Shri.Jose Mathew	Auction of rubber wood - Challan dated 12/09/2018	22,600	4,068
		TOTAL		9,828

No reply has been furnished by the Department.

VI. Non realisation of betterment levy and water cess amounting to ₹ 44.43 lakh per annum from the beneficiaries of Periyar Valley Irrigation Project (PVIP). (OBS-Lo UB Rarby N 446242)

The Periyar Valley Irrigation Project comprises a barrage at Bhoothathankettu, in Kothamangalam Taluk, Main Canal, Low Level Canal and High-Level Canal. The Low-level Canal and High-Level Canal were commissioned in 1967 and 1988 respectively. The project was declared as completed in 1992. The project envisages to provide irrigation facilities to an area of 32,800 ha. by continuously supplying water through 750 km length of canal in Ernakulam district. As per the para 13.2.3 of the PVIP project report an amount of ₹ 26.83 lakh as betterment levy and ₹ 17.60 lakhs as water cess were to be realised by the Government annually as revenue on implementation of the project.

On verification of the cash book and connected records it was noticed that the annual irrigation betterment levy and water cess from the beneficiaries of the PVIP has not been collected from the concerned landowners who were benefited from the project. In this connection, the following observations were made:

As per Section 20 of Chapter V of Kerala Irrigation and Water Conservation Act 2003. as soon as may be after the publication of notification regarding commissioning of irrigation work, the Irrigation Officer shall prepare a statement in the prescribed form showing the lands benefited or capable of being benefited by such irrigation work, the nature of the crops cultivated or proposed to be cultivated by the owners in such lands and the general pattern of cropping adopted or proposed to be adopted in those lands. On receipt of the statement, the Tahsildar shall issue a certificate showing the area of land and the crop cultivated therein to the beneficiaries. The Government shall be entitled to levy an annual irrigation cess on all lands in respect of which certificates have



been issued under Section 21, so long as such certificates are in force. This was not seen done.

As per Section 45 of the Act - Levy of betterment contribution - The Government may levy betterment contribution from the owner of any land which is benefited by any major irrigation work constructed or completed. The authorized officer shall prepare plans and estimate after an investigation is made in respect of land irrigated by the major irrigation work and issue a demand notice directing the person concerned to remit the betterment contribution payable for each class of land. Classification of lands benefited by the project into suitable classes and the estimate annual increase in the gross produce of each class of land was also not prepared.

The PVIP was commissioned in 1992. The statement in the prescribed form showing the lands benefited or capable of being benefited and the details of owners of land was not prepared till date. As the Irrigation Officer has not prepared any statement of land owners benefitted by the project, such a certificate was not issued by the Tahsildar. In the absence of above-mentioned certificate, annual betterment levy and irrigation cess could not be levied from the beneficiaries of the PVIP till date. As per the project report ₹ 44.43 lakh per annum (₹ 26.83 lakh as betterment levy and ₹ 17.60 lakh as water cess) needed to be collected and deposited as revenue to Government.

Non realisation of ₹ 44.43 lakh per annum led to loss of revenue to Government. No reply has been furnished by the Department.

#### Non-deployment of human resource after completion of project (OBS-446327) VII.

The Periyar Valley Irrigation Project (PVIP) envisages the utilization of the tail race

Ab/DB. gul					(₹ in lakh)
pr/bs gr	Year	Work expenditure	Establishment	Percentage of establishment expenditure over work expenditure	Remarks
e certain	2019-2020	202.47	468.46	231%	An amount of ₹ 26.88 lakh spent for SDRF work
Associated - gra	2020-2021	128.39	375.42	292%	An amount of ₹ 198,72 lakh spent for SDRF
\$200	2021-2022	502.54	550.72	110%	Nil

Considering the value of work executed, the establishment expenditure is on the higher side and not economical.

As per the Administrative Report for the year 2021-2022, the main function of the office and its sub division was to monitor the water distribution from the PVIP. As per Section 23 (4) of Chapter V of Kerala Irrigation and Water Conservation Act 2003, the water cess has to be collected from all lands benefited by the project. It includes identification, preparation of statement regarding the land benefited by the project. However, it was noticed that though the PVIP was commissioned in 1992, no action has been taken to prepare a statement in the prescribed form showing the lands benefited or capable of being benefited by the owners of such land. This indicates the non-fulfilment of one of the major objectives (monitoring of water distribution) that was not achieved and the work of sub divisions were restricted to the distribution of water to branch canals by way of valve operations.

Another major function of division was the execution of works in respect of maintenance and repair of canals. Majority of the repair works consist of earth work excavation, excess earth removal, RR masonry and lining of canals and all these works were routine in nature. It was observed that for the above-mentioned work, technical advice and preparation of documents such as Detailed Project Report (DPR), designs etc have only a limited scope. However, it was noticed that almost all technical staff along with ministerial staffs were retained in the Division without sufficient work (3 Assistant Executive Engineers, 5 Assistant Engineers, 18 Draftsman, 15 UDC/LDC). No reply has been furnished by the Department.

# VIII. Non collection of fine for late execution of agreement after issue of selection notice amounting to ₹ 32,552/- (OBS-446330)

As per Kerala PWD Manual 2012, Section 2009.6 "Fine at the rate of one per cent of contract amount subject to a minimum amount of ₹ 1,000 and a maximum amount of ₹ 25,000 shall be levied if agreement is not executed within ten days after the notified period of fourteen days".

On verification of the agreement register of PVIP Division No. 2, Aluva it was noticed that there was delay in execution of agreement in respect of two agreements which was as follows:

(in ₹)

SI. No	Agreement No.	Name of Contractor	Date of Work Order	Date of Agreement	Number of Days	APAC	Fine @ one per cent of APAC
1	1/19-20	Sri. Dony Paul	5.03.2019	4.06.2019	91	31,99,778	25,000
2	2/19-20	Sri. MK Suresh	7.3.2019	4.06.2019	89	7,55,246	7,552
			TOTAL				32,552

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It was observed that fine amounting to ₹ 32,552/- has not been collected by the Division.

No reply has been furnished by the Department.

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## PART-III Follow up on findings outstanding of previous Inspection Reports

Nil

#### PART-IV

#### Best practices

Nil

## PART-V

#### Acknowledgement

Audit acknowledges the co-operation rendered by the auditee.

RISKW

Senior Deputy Accountant General

## ANNEXURE I

## 1. PVIP Division No.2, Aluva

Sl.No.	Name of Contractor	Date of deposit	Amount	Page No. / Sl.No. in register
1.	Shri.K.A.Abdul Khader	01.06.2007	5,000	1/1
2.	Shri, Vinod. V. Nair	27.03.2010	25,000	4/21
3.	Regional Agro Industries	03.08.2010	16,303	4/24
4.	Regional Agro Industries	03.08.2010	16,303	4/25
5.	Shri.K.A.Abdul Khader	25.11.2011	34,000	15/32
6.	Shri.V.Rajan	04.07.2014	25,000	65/12
7	Shri.V.Rajan	20.10.2014	25,000	66/20
8.	Shri.Vijayan Nair	23.01.2015	50,000	68/29
9.	Shri.Benny Joseph	16.12.2015	23,100	72/56
10.	Shri.Issac Mathai	10.12.2015	18,300	73/62
11.	Shri.V.M.Bose	10.12.2015	26,200	73/63
12.	Shri.Helly Syriac	02.03.2016	25,000	77/86
13.	Shri.V.H.Thaha	04.03.2016	17,000	77/87
14.	Shri.Kuriakose M.D	22.02.2018	1,40,000	89/56
15.	Shri.P.K.Prasad	05.06.2018	75,000	92/5
16.	Shri.P.P.Varghese	08.06.2018	1,54,000	92/6
17.	Shri.Sabu Varghese	04.07.2018	1,40,000	93/7
18.	Shri.P.K.Prasad	20.08.2018	2,00,000	93/8
19.	Shri.Ashly Tharakan	25.02.2019	3,00,000	95/23
		TOTAL	13,15,206	

## 2. Sub Division, Aluva

Sl.No.	Name of Contractor	Date of deposit	Amount	Page No. / Sl.No. in register
1.	Shri.K.A.Abdul Khader	30.11.2016	12,500	. 34/4
2.	Shri.M.K.Suresh	28.05.2019	7,500	48/16
3.	Shri.M.K.Suresh	28.05.2019	7,500	48/17
4.	Shri.M.K.Suresh	28.05.2019	7,500	48/18
5.	Shri.N.M.Rasheed	06.06.2019	9,000	50/20

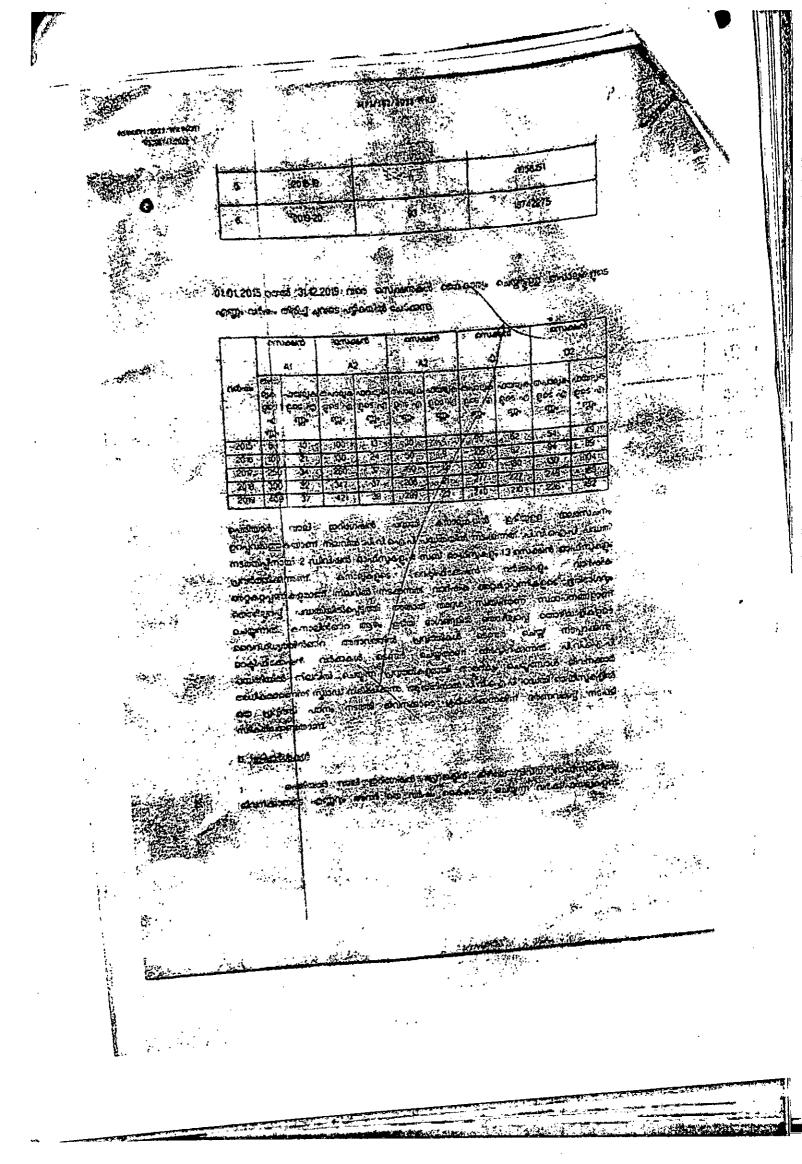


		TOTAL	66,500	
8.	Shri.N.Adbul Rahseed	03.07.2019	7,500	52/33
7.	Shri. P.M.Nadirsha	03.07.2019	7,500	52/32
6.	Shri.P.M.Nadirsha	03.07.2019	7,500	52/31

## 3. Sub Division, Kolencherry

Sl.No. Name of Contractor		Date of deposit	Amount	Page No. / Sl.No. in register
1.	Shri.O.I.Rajan	19.03.2010	13,000	28/2009-10
2.	Shri.George.K.John	22.02.2010	15,000	24/2009-10
3.	Shri.O.I.Rajan	19.03.2010	5,000	29/2009-10
4.	Shri.Roy.M.T	19.10.2019	2,500	04/2009-10
5.	Shri.M.Y.George	26.04.2012	15,000	1/2012-13
6.	Shri.Benny Joseph	04.06.2012	14,000	5/2012-13
7.	Shri.Peter Varghese	19.12.2012	3,100	13/2012-13
8.	Shri.K.K.Varghese	22.12.2012	11,100	18/2012-13
9.	Shri.Vinod.V.Nair	07.01.2013	2,800	21-2012-13
10.	Shri.Viji Chennakadan	04.03.2013	15,000	25/2012-13
11.	Shri.Thomas Mathew	30.03.2013	13,000	37/2012-13
12.	Shri.Benny Joseph	05.04.2013	11,400	1/2013-14
13.	Shri.Vinod.V.Nair	06.02.2014	2,600	8/2013-14
14.	Shri.Biju Chandran	11.11.2014	12,600	6/2014-15
15.	Shri.Vinod.V.Nair	14.11.2014	9,000	7/2014-15
16.	Shri.Vinod.V.Nair	09.02.2014	2,600	8/2014-15
17.	Shri.Subhash.K.R	09.02.2015	5,000	9/2014-15
18.	Shri.Benny Joseph	28.04.2015	15,000	2/2015-16
19.	Shri.Mohanan.N.V	17.01.2018	12,500	34/2017-18
		TOTAL	1,80,200	





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## കുട്ടനാട് പാക്കേജ്

Year	Paragraph No.	Conclusion
March 2020	surrendered appropriations /	3.3.6 — The budget provision, expenditure, savings and amount surrendered under the plan heads are reported to Government.
		3.5.2 -95% work of Thanneermukkom barrage was completed and a total of 127.81 Cr was expended up to 2019-20
March 2020	water quality in Vembanad	Answers related to removal of water hyacinth from Vembanad lake and desiltation of Vembanad lake are reported to Government.
March 2021		The para comprises only the works and irrigation and minor irrigation works. No specific remark on the works of Kuttanad Package and Inland Navigation.

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No	Subject	Year of Theft & Misappropriation	Details of Orders / Proceedings which the Para is settled	If not settled the present status	Remári
				This Para relates to KSUDP SEWERAGE SCHEME AWARDED TO M/S Abhiram Infra Projects Pvi. Ltd.  Package I:- KCH-SS02A:- Construction of wet wells 4 & 6 and laying pumping mains of 350 mm & 500 mm Di pipes.  Package II: KCH-SS02: Laying sewer network of HDPE pipes 160 to 500 mm and PVC pipes 160 to 200 mm for	
	•	•		Zones 4, 6 &7	
		-		Package III: KCH - SS03: Laying Sewer net works of HDPE pipes 160 to 500 mm and PVC pipes 160 to 250 mm for Zones 3, 8 & 9.  The above Packages were awarded to M/s. Abhiram Infra	
	·			Projects Pvt. Ltd. The contracts for above packages were expired by November 2015	
ļ	•			The above three packages were pre - closed by the Addi, Project Manager on 18.02.2016 as per the decision of 55th Empowered committee meeting held on 18.02.2016	
	•	9	, ,	Meanwhile, unauthorised shifting of some of pipes were carried out by the contractor M/s Abhiram Infra projects (p) Ltd ,which were included in the above mentioned packages. The value of pipes assessed at Rs.1.72 crores. As soon as the matter came to the notice of KWA, the petitioner was informed of the same demanding the	
				explanation for the unauthorised shifting of materials and also to show the full quantity of pipes at site within 48 hours. Since there was no reply from the contractor necessary steps were initiated to en cash the bank guarantée submitted by the firm against the supply of pipes. M/S Abhiram Infra Projects Pvt Ltd filed a Petition WPC 4990/16 and obtained a stay order on the Proceedings of MWA to encest by the back	
				a stay order on the Proceedings of KWA to encash, the bank guarantee.	
•	Jnauthorised shifting of Dipes loss of Rs.172 akh	2016-17		Direction was given to the project Co-ordinator/JNNURM, Kochi vide letter No.13203/AE6/2020/KWA dated 17/04/2021 to file a suit against the firm for not renewing the Bank Guerantee as per terms and conditions of the agreement. The then Standing Counsel Adv Benjamin Paul informed that the suit has to be filed before the Commercial Sub Court and	
				not in Hon'ble. High Court and it is better to close the Writ Petition before the filing of the suit. But the case is not isted yet for hearing (May 2022). An IA 1/2021 was filed on 08/04/2021 for early posting and it is also still pending May 2022). Thereafter, instruction has been given to Adv Sml. Rekha. K.B. Standing Counsel vide letter to KWAJB/2/4990/2016 Dated 07/05/2022 by the Managing	
			-	Director to file a suit against the firm. But for filing a fresh suit a huge sum has to be deposited by way of Court fee, now the firm has requested to return the original Bank surrantee documents which cannot be released because it will be a great loss to KWA. Hence Managing Director has	•
			14 14 14 18	irected to the Standing Counsel Adv. P.M. Johny vide etter no. KWA/JB/LS2/4990/2016 Dated 30/04/2022 to ake necessary steps to bring the matter to the notice of for ble High Court and to get an order for the renewal of the lank Guarantees urgently. The case was last posted on	
			d jer	3/12/22. Vide interim order dated 13/12/22 High court irected that nothing would stand in the way of respondents approaching the Jurisdictional civil court and initiating peropriate proceedings in accordance with the law.	
			2 M	The final claims eligible to the firm on termination of uch contract worked out and submitted to SMMU on 3.08.2017 for approval. A meeting was convened by the lission Director SMMU on 19-04-2018 towards the etitement of claims on termination. Certain clarifications	
	•		to A	ere sought for by the ACS LSGD on 18-05-2018. The reply the clarifications were submitted on 11-06-2018 by the dditional Project Manager, Kochi. The above reply is seen inwarded from the SMMU to the ACS LSGD on 109-07-	
			of pe	D18.Loss of Rs.1.72 Crore due to the unauthorized shifting pipes can be realized only after the disposal of the Write pition and approval for the final settlement of daims from the Government.	

	2	Non-deduction of cost of balance materials from contractors - Loss Rs.4.58 lakh	2017-18	Copy enclosed Para already dropped vide Letter No KWA //II/IZ-513/2017-18/98 Dated 04/10/2021 of RAO, KWA Thiruvananthapuram		
•		a)Misappropriation of Rs.65,687/-	2018-19	Para ealready dropped vide Letter No KWA /I/IR/2- 568/2018-20/351 Dated 30/05/2022 of RAO. KWA. Copy enclosed Thiruvananthapuram	•	
		b)Shortage of Rs.3.99,781/-	2018-19	Para atready dropped vide Letter No KWA /I/R/2- 568/2018-20/351 Copy enclosed Dated 30/05/2022 of RAO, KWA, Thiruvananthapuram		

Marino Brown

関係が記

## ദ്യമ്പല വക്കുപ്

കഴിഞ്ഞ 3 വർഷക്കാലയളവിൽ നടത്തിയ ഓഡിറ്റിൽ എന്തൊക്കെ ക്രമക്കേടുകൾ കണ്ടെത്തിയിട്ടുണ്ട്

<u> </u>	അഭിപ്രായം
ിരുവനന്തപുരം ജില്ലാ ഓഫീസ്	കഴിഞ്ഞ 3 വർഷക്കാലം ഓഡിറ്റ് നടന്നിട്ടില്ല
(03(A(t)(10)three smills are mixed	
കാല്ലം	കഴിഞ്ഞ 3 വർഷക്കാലം ഓഡിറ്റ് നടന്നിട്ടില്ല
	ഓഡിറ്റ് നടന്നിട്ടില്ല
<b>ഇ</b> ലപ്പ <u>ീ</u> ഴ	
uത്തനംതിട്ട ജില്ല ഓഫീസ്	ഓഡിറ്റ് നടന്നിട്ടില്ല
കാട്ടയം ജില്ല ഓഫീസ്	ഓഡിറ്റ് നടന്നിട്ടില്ല
ഇടുക്കി ജില്ല ഓഫീസ്	ഓഡിറ്റ് നടന്നിട്ടില്ല
എറണാകളം ജില്ല ഓഫീസ്	ഓഡിറ്റ് നടന്നിട്ടില്ല
തൃശ്ശൂർ ജില്ല ഓഫീസ്	01.08.2018 മുതൽ 31.03.2020 വരെയുള്ള കണക്കുകളും രേഖകളും പരിശോധിച്ചു. 2019-2020 വർഷത്തിലെ പൂർത്തിയായ 21 ഡെപ്പോസിറ്റ് വർക്കുകളിൽ സാങ്കേതിക അനുമതിയേക്കാൾ കൂടുതൽ തുക ചിലവ് വന്നതായി കണ്ടെത്തിയിട്ടുണ്ട്.
	0.7
മലപ്പറം	ഓഡിറ്റ് നടന്നിട്ടില്ല
പാലക്കാട്	1.Prolonged period of working arrangement
	2. Accumulation of investigation and Drilling works.

- 3. Non- compliance of stores purchase manual non monitoring of expiry of currency period bank instruments
- 4. Non- compliance of government orders resulting in functioning of agencies without Rig-registration, licence and loss of revenue to the government.
- 5. Under utilization of funds allotted for the scheme control and regulation of ground Water exploration
- 6. Non-compliance of kerala ground water (control and regulation) Act 2022
- 7. Treasury Account special TSB unidentified balance.
- 8. Surrender of savings at the close of the year. Lack of control over expenditure.
- 9. Irregular payment of HRA for leave period exceeding 180 days of leave.
- 10. Irregularities in internal control mechanism

കോഴിക്കോട്

- 1. Ideling of rig no.II (Kirlosker)
- 2. Accumulation of investigation and drilling works.
- 3. Delay in completion of work (Miniwater supply scheme)
- 4. Non-complaince of government orders resulting in functioning of

	agencies without rig registation/licence and loss of revenue to Government.
•	5. Non - refund of balance amount related to deposit work.
	6. Disposal of lapsed / unclaimed deposits
	7. Non-deduction of income tax at source.
	8. Delay in diposal of vehicle in auction.
	9. Retension of DDs recieved as EMD without sending into bank/treasury.
	10. Loss of revenue due to non disposal of firewood in public auction.
	11. Non-complaince of work providing infra structure fecilities for Regional Data Centre.
	12. Ntional Pension Scheme - pendency in realisation of arrears.
കണ്ണൂർ	കഴിഞ്ഞ മൂന്ന് വർഷക്കാലം ഓഡിറ്റ് നടന്നിട്ടില്ല.
കാസർഗോഡ്	കഴിഞ്ഞ മൂന്ന് വർഷക്കാലം ഓഡിറ്റ് നടന്നിട്ടില്ല.
വർക്ക്ഷോപ്പ് ആന്റ് സ്റ്റോർസ്, കൊല്ലം	കഴിഞ്ഞ മൂന്ന് വർഷക്കാലം ഓഡിറ്റ് നടന്നിട്ടില്ല.
തിരുവനന്തപുരം ലാബ്	കഴിഞ്ഞ മൂന്ന് വർഷക്കാലം ഓഡിറ്റ് നടന്നിട്ടില്ല.
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എറണാകളം ലാബ്	കഴിഞ്ഞ മൂന്ന് വർഷക്കാലം ഓഡിറ്റ് നടന്നിട്ടില്ല.
കോഴിക്കോട് ലാബ്	കഴിഞ്ഞ മൂന്ന് വർഷക്കാലം ഓഡിറ്റ് നടന്നിട്ടില്ല.

Signed by JOHN V SAMUEL,

IAS

Date: 04-03-2023 17:44:03

DIRECTOR

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