

**15 -ാം കേരള നിയമസഭ**

**11 -ാം സമ്മേളനം**

**നക്ഷത്ര ചിഹ്നം ഇല്ലാത്ത ചോദ്യം നം. 4556**

**01-07-2024 - ൽ മറുപടിയ്ക്ക്**

**അക്രഡിറ്റഡ് ഏജൻസികൾക്കും സ്റ്റാർട്ട് അപ്പുകൾക്കും ലഭിക്കുന്ന ആനുകൂല്യങ്ങൾ**

ചോദ്യം		ഉത്തരം	
<b>ശ്രീ വി കെ പ്രശാന്ത്</b>		<b>ശ്രീ വി.എൻ വാസവൻ (ഇറമുഖം - സഹകരണ വകുപ്പ് മന്ത്രി)</b>	
(എ)	<p>അക്രഡിറ്റഡ് ഏജൻസികൾ, സ്റ്റാർട്ട് അപ്പ് എന്നിവയ്ക്ക് സർക്കാർ പദ്ധതികളും പ്രവൃത്തികളും ഏറ്റെടുക്കുമ്പോൾ ലഭിക്കുന്ന പ്രത്യേക ആനുകൂല്യങ്ങളും ഇളവുകളും എന്തൊക്കെയാണെന്ന് വിശദമാക്കാമോ;</p>	(എ)	<p>അക്രഡിറ്റഡ് ഏജൻസികൾ, സ്റ്റാർട്ട് അപ്പ് എന്നിവയ്ക്ക് സർക്കാർ പദ്ധതികളും പ്രവൃത്തികളും ഏറ്റെടുക്കുമ്പോൾ സർക്കാർ കാലകാലങ്ങളിൽ പുറപ്പെടുവിക്കുന്ന ഉത്തരവുകളിലെ വ്യവസ്ഥ പ്രകാരം ടെൻഡർ നടപടികൾ ഒഴിവാക്കി നിശ്ചിത തുക വരെയുള്ള സർക്കാർ പദ്ധതികളും പ്രവൃത്തികളും ഏറ്റെടുത്തു നടത്തുന്നതിന് ഇളവുകൾ അനുവദിക്കുന്നുണ്ട്. ഉത്തരവിന്റെ പകർപ്പുകൾ അനുബന്ധം I, II, III ആയി ചേർത്തിരിക്കുന്നു.</p>
(ബി)	<p>സർക്കാർ പദ്ധതികളും പ്രവൃത്തികളും ഏറ്റെടുക്കുമ്പോൾ അക്രഡിറ്റഡ് ഏജൻസികൾ, സ്റ്റാർട്ട് അപ്പുകൾ എന്നിവയ്ക്ക് ലഭിക്കുന്ന പരിഗണന യുവജന സംരംഭക സഹകരണ സംഘങ്ങൾക്ക് കൂടി നൽകുന്ന വിഷയം പരിഗണനയിലുണ്ടോയെന്ന് വ്യക്തമാക്കാമോ?</p>	(ബി)	<p>സർക്കാർ പദ്ധതികളും പ്രവൃത്തികളും ഏറ്റെടുക്കുമ്പോൾ അക്രഡിറ്റഡ് ഏജൻസികൾ, സ്റ്റാർട്ട് അപ്പുകൾ എന്നിവയ്ക്ക് ലഭിക്കുന്ന പരിഗണന യുവജന സംരംഭക സഹകരണ സംഘങ്ങൾക്ക് കൂടി നൽകി വരുന്നു.</p> <p>തിരുവനന്തപുരം ജില്ലയിൽ യുവജന സഹകരണ സംഘമായി രജിസ്റ്റർ ചെയ്ത് പ്രവർത്തിക്കുന്ന വട്ടിയൂർകാവ് യൂത്ത് ബ്രിഗേഡ് എന്റർപ്രണേഴ്സ് സഹകരണ സംഘം ക്ലിപ്തം നമ്പർ റ്റി 2283 (VYBECOS)ന് ഉത്തരവാദിത്ത ടൂറിസം മിഷന്റെ കീഴിൽ ഉത്തരവാദിത്ത ടൂറിസം ക്ലബായി (RT CLUB) 27.09.2022 തീയതിയിൽ സംസ്ഥാന ഉത്തരവാദിത്ത ടൂറിസം മിഷൻ കോർഡിനേറ്റർ അംഗീകാരം നൽകിയിട്ടുണ്ട്. കൂടാതെ സൈക്ലിംഗ്, ഹൈറോപ്പ് കോഴ്സ്, സിപ്പ് ലൈൻ എന്നീ ഇനങ്ങളിൽ ആക്കളം ടൂറിസം വില്ലേജിൽ അഡ്വൈസ് ആക്ടിവിറ്റി പ്രൊവൈഡറായി 30.11.2022 മുതൽ രണ്ട് വർഷത്തേക്ക് അംഗീകാരം നൽകി കൊണ്ട് ടൂറിസം വകുപ്പ് ഡയറക്ടർ 30.11.2022 ന് TVM 139 നമ്പരായി രജിസ്ട്രേഷൻ സർട്ടിഫിക്കറ്റ് നൽകിയിട്ടുള്ളതാണ്.</p>





**GOVERNMENT OF KERALA**

Abstract

Finance Department – Selection and Accreditation of Agencies for execution of Public Works – Renewal and New Accreditation – Orders issued

---

**FINANCE (INDUSTRIES & PUBLIC WORKS - B) DEPARTMENT**

**G.O.(P) No. 77/2019/Fin.**

**Dated, Thiruvananthapuram, 04.07.2019**

---

- Read :-
- 1) G.O (P) No. 408/2007/Fin dated 07.09.2007
  - 2) G.O (P) No. 311/2014/Fin dated 30.07.2014
  - 3) G.O (Ms) No. 423/2014/Fin dated 26.09.2014
  - 4) G.O (P) No. 339/2015/Fin dated 07.08.2015
  - 5) G.O (P) No. 453/2015/Fin dated 09.10.2015
  - 6) G.O (P) No. 106/2016/Fin dated 27.07.2016
  - 7) G.O (P) No. 107/2016/Fin dated 27.07.2016
  - 8) G.O.(P) No. 191/2016/Fin dated 28.12.2016
  - 9) G.O (P) No. 18/2017/Fin dated 09.02.2017
  - 10) G.O (Rt) No. 4723/2017/Fin dated 07.06.2017
  - 11) G.O.(P) No. 95/2017/Fin dated 25.07.2017
  - 12) G.O.(P) No. 122/2017/Fin dated 18.09.2017
  - 13) G.O.(P) No. 142/2017/Fin dated 09.11.2017
  - 14) G.O.(Ms) No. 01/2018/Co-op dated 09.01.2018
  - 15) G.O.(P) No. 29/2018/Fin dated 28.02.2018
  - 16) G.O.(P) No. 52/2018/Fin dated 29.03.2018
  - 17) G.O.(P) No. 116/2018/Fin dated 26.07.2018
  - 18) G.O.(P) No. 118/2018/Fin dated 03.08.2018

**ORDER**

As per Government order read as 1<sup>st</sup> paper above, Government have issued general guidelines for the execution of Public Works through various accredited agencies other than PWD. As per Government Order read as 2<sup>nd</sup> paper above, the guidelines were revised. Government, accredited various agencies to execute the Public Works as per the Orders read as 4<sup>th</sup> to 6<sup>th</sup> papers above.

2) The existing guidelines for selection of Accredited Agencies were modified as per Government Order read as 7<sup>th</sup> paper above and as per Government Orders read as 8<sup>th</sup> to 9<sup>th</sup> papers above, certain modifications were ordered. As per Government Orders read as 16<sup>th</sup> above, the period of accreditation of the agencies were extended up to 24.07.2019. Vide Notification No. I&PW-B2/142/2018 dated 26.05.2018, proposals were called for renewal and fresh accreditation prescribing a cut off date as 30.06.2018. The applications received were evaluated.

3) Government are pleased to issue the list of Accredited Agencies as shown in the **Annexure** to this Government Order and for proper execution of public works, the following definitions are quoted:-

- a) Building works – Civil, Structural, Electrification works, HVAC, Communications, plumbing, sanitary, water supply, fire protection & security system etc necessary for all types of buildings involving construction, alteration, extension, restoration, repair and demolition and any other items of work required for the successful completion of the work.
- b) Road works – Maintenance, upgradation and improvement of existing roads and construction of new roads including land development and protection works, soil stabilization & strengthening works, non- bituminous and bituminous layer works, shoulder works, foot-path works, drain and cross drainage works, tunnel works, road safety works etc.
- c) Bridge works – RCC & Steel bridges or combinations structures built over water body, Fly overs, Rail Over Bridges, etc. having passage way for carrying traffic or other moving loads.
- d) Cost effective works – Construction and/or maintenance works using alternate technology adopting cost effective techniques & usage of local materials conforming to relevant standards without compromising quality and durability (The overall cost shall be lesser than conventional works specified in SoR).

- e) Irrigation related works – Any infrastructure which is intended to improve the agriculture productivity of the state such as Construction and/or maintenance water conservation structures like Dams, weirs, VCBs, barrage, RCB, Ponds etc, intake structures, Canals and any other structure intended for irrigation purpose.
- f) Industrial Land Development works – Development works for industrial Internal roads & bridge/culverts, water supply works which include intake, pipe line, Effluent treatment works which include pipe line works and ETP, Power generation works, warehousing- & test facilities etc.
- g) Agricultural Land Development works – Soil and water Conservation works for improving the agricultural productivity such as construction/improvements to bunds, thodu, installation and maintenance of agricultural machinery, etc.
- h) Electro-Mechanical works – All constructions having dominating content of Electrical and Mechanical works such as Hydro Electrical Project, Power plants, Power Transmissions, Heavy Industrial Structures & Tunnels, Plants & equipment, HVAC, Communications, Building Automation & Fire Systems etc.
- i) Steel works – Construction, Fabrication, Machining, installation and Repair & Maintenance of Steel and other Metallic works such as Transmission towers, steel structures & bridges, Plant & Equipment, Power Plants, etc.
- j) Water Supply & Sewage works – Construction, Repair & Maintenance related to water supply systems including ordinary wells, deep wells, intakes, pipe lines, RCC/Steel water tanks, water treatment systems, sewage & drainage, disposal etc, and related electrical & mechanical works. Installation and commissioning of Water Treatment Plants and Sewage treatment Plants, etc.
- k) Marine structures – Construction, Repair & Maintenance of break water, ports, wharf, jetties, etc including related civil and mechanical works.

l) IT works – Design, development, implementation and management of software applications & installation of computer hardware, internet, networking and related works.

m) PMC – Project Management Consultant

n) Non PMC – Non Project Management Consultant – Work may be entrusted to Non PMC for execution. However, the supervision and check measurement shall be done by the concerned Department/Competent Authorized person.

4) Accreditation will be for a period of two years from the date of this Order and the accreditation shall be renewed only after review on the performance of Accredited Agencies.

5) All PMC agencies shall be responsible for ensuring compliance regarding technical adequacy, soundness of design, reasonableness of rates, adequacy of provision and structural stability.

6) In the case of PMC Accredited Agencies, Technical Sanction for works costing less than Rupees Five Crore should be accorded by the concerned Accredited Agencies.

7) In the case of Accredited Non Governmental Agencies, Technical Sanction for public works costing less than Rupees Five Crore (except cost effective building works) shall be issued by the Competent Authority of concerned Engineering Department. In case, if the client department is not having the adequate technical personnel competent to issue Technical Sanction, the concerned Engineering Departments such as Public Works Department / Irrigation / Local Self Government Department / Harbour Engineering Department or the Committee cited in the next para chaired by the Secretary of the Department could be entrusted with the responsibility of issuing Technical Sanction depending upon the nature of work.

8) For works costing more than Rupees Five Crore, Technical Sanction for all Accredited Agencies (Government & Non Government) should be given by the Technical Sanction Committee chaired by the concerned Secretary and two serving Government Engineers not below the rank of Executive Engineer and an Engineer from the Accredited Agency. For Departments that do not have Engineering Wings, retired engineers could be engaged for helping the Committee chaired by the Secretary/ Head of Department in scrutinizing the estimates and liaising with the Accredited Agency.

9) For Cost Effective Works, Accredited Agencies authorized to undertake such work could issue Technical Sanction themselves. If the work involves cost effective technology, the procuring Administrative Department in each case can decide whether the Accredited Agency can issue Technical Sanction.

10) The bills submitted by Accredited Agencies should be prepared and cleared in terms of conditions issued vide Government Order read as 18<sup>th</sup> paper above for payment of advance, payment directly to contractor and payment of Centage Charges only to the Accredited Agency in case of PMC works etc.

11) Government Order read as 8<sup>th</sup> and 9<sup>th</sup> papers above stands canceled.

12) All other conditions stipulated in the previous Government orders on accreditation will continue to be in force.

13) This Government order will come into force with immediate effect.

**By Order of the Governor,  
MANOJ JOSHI IAS  
Additional Chief Secretary (Finance)**

To

The Principal Accountant General (A&E) Kerala, Thiruvananthapuram  
The Principal Accountant General (G&SSA) Kerala, Thiruvananthapuram  
The Accountant General (E&RSA) Kerala, Thiruvananthapuram  
The Principal Accountant General (Audit) Kerala, Thiruvananthapuram  
All Heads of Departments and Offices  
The Secretary to Governor  
All Departments of Secretariat  
All Private Secretaries to Ministers  
Private Secretary to Chief Minister  
Private Secretary to the Leader of Opposition  
All Secretaries to Government  
The Registrar, High Court of Kerala  
The Secretary, Kerala Human Rights Commission, Thiruvananthapuram  
The Election Commissioner, State Election Commission, Thiruvananthapuram  
The Registrar, University of Kerala/Cochin/Kozhikode/Kottayam  
The Nodal Officer, [www.finance.kerala.gov.in](http://www.finance.kerala.gov.in)  
Stock file/Office Copy (E-832231)

Forwarded/By Order

*Haylan*

Section Officer



## Annexure

### List of Accredited Governmental Agencies

Sl. No	Name of Agency	Maximum Value of Single Works (Rs. in Crore)	Maximum work in hand at a time (Rs. in Crore)	Area of Accreditation
1	Artisans Development Co-operative Ltd (ARTCO)	1	5	Interior works
2	District Nirmithi Kendra, Idukki	3	10	Cost effective works without bidding process within the district of their sphere of activity as Non-PMC. Also General Civil Construction Works as PMC.
3	District Nirmithi Kendra, Pathanamthitta	4.5	15	Cost effective works without bidding process within the district of their sphere of activity as Non-PMC
4	District Nirmithi Kendra, Alappuzha	4.5	15	Cost effective works without bidding process within the district of their sphere of activity as Non-PMC and General Civil Construction Works as PMC
5	District Nirmithi Kendra, Kollam	4.5	15	Cost effective works without bidding process within the district of their sphere of activity as Non-PMC
6	District Nirmithi Kendra, Kannur	4.5	15	General Civil Construction Works as PMC
7	District Nirmithi Kendra, Kozhikkode	4.5	15	Cost effective works without bidding process within the district of their sphere of activity as Non-PMC and General Civil Construction Works as PMC

8	District Nirmithi Kendra, Kottayam	4.5	15	Cost effective works without bidding process within the district of their sphere of activity as Non-PMC
9	District Nirmithi Kendra, Thrissur	4.5	15	Cost effective works without bidding process within the district of their sphere of activity as Non-PMC
10	District Nirmithi Kendra, Malappuram	4.5	15	Cost effective works without bidding process within the District of their sphere of activity as Non-PMC
11	District Nirmithi Kendra, Thiruvananthapuram	4.5	15	Cost effective works without bidding process within the district of their sphere of activity as Non-PMC
12	District Nirmithi Kendra, Kasargode	5	50	Cost effective works without bidding process within the district of their sphere of activity as Non-PMC
13	Kerala State Industrial Enterprises Ltd (KSIE)	5	50	General Civil Construction Works as PMC.
14	Kerala Agro Industries Corporation Ltd (KAICO)	5	50	Industrial building works as PMC
15	Small Industries Development Corporation (SIDCO)	5	50	General Civil Construction Works of Government Departments other than PWD as PMC.
16	Kerala State Electronics Development Corporation Ltd (KELTRON)	5	50	Non-PMC works for IT/IT enabled services, traffic signaling system, high/medium mast lights. Procurement of computer systems shall be as per GO issued by Finance Department.

17	Kerala Artisans Development Corporation Ltd (KADCO)	5	50	Interior furnishing works, modernization works of labs, educational institutional works as Non-PMC
18	United Electrical Industries Ltd (UEIL)	5	50	Electrical works as PMC
19	FACT-RCF Building Products Ltd (FRBL)	5	50	Specialized works using glass fibre gypsum board works as PMC
20	District Nirmithi Kendra, Palakkad	9	30	Cost effective works without bidding process within the district of their sphere of activity as Non-PMC and General Civil Construction Works as PMC
21	Hindustan Prefab Ltd (HPL)	25	150	Building Works as PMC
22	HLL Lifecare Ltd	25	150	Building Works and General Civil Construction Works as PMC
23	Forest Industries Travancore Ltd (FIT)	25	150	General Civil Construction Works of Government Departments other than PWD as PMC.
24	Kerala Land Development Corporation Ltd (KLDC)	25	150	General Civil Construction Works and Land Development works as PMC
25	Kerala Irrigation Infrastructure Development Corporation Ltd (KIIDC)	25	150	Irrigation related works as PMC
26	District Nirmithi Kendra, Wayanad	25	150	Cost effective works without bidding process within the District of their sphere of activity as Non-PMC and General Civil Construction Works as PMC

27	Kerala Police Housing and Construction Corporation Ltd (KPHCC)	25	225	Building works of all Departments as PMC
28	Kerala State Nirmithi Kendra (KESNIK)	45	340	General Civil Construction Works as PMC
29	Infrastructure Kerala Ltd (INKEL)	45	340	General Civil Construction Works as PMC
30	Kerala State Coastal Area Development Corporation (KSCADC)	50	250	Building works in Fisheries Sector and coastal areas
31	Kerala State Construction Corporation Ltd (KSCC Ltd)	50	340	General Civil Construction Works as PMC
32	Kerala State Housing Board (KSHB)	50	400	Building works
33	Kerala Electrical & Allied Engineering Ltd (KEL)	50	450	Electro-Mechanical works and General Civil Construction Works as PMC
34	Steel Industries Kerala Ltd (SILK)	50	450	Steel Structures, Electro Mechanical works and Civil works which are part of the contract works where design and fabrication of steel structures is involved as PMC
35	KITCO Ltd	60	750	General Civil Construction Works as PMC
36	HLL Infra Tech Services Ltd (HITES)	60	750	General Civil Construction Works as PMC. But in the case of construction of Kollam Medical College, the service work of HITES be Non-PMC

37	Bharath Sanchar Nigam Ltd (BSNL)	60	450	General Civil Construction Works as PMC
38	WAPCOS	60	750	General Civil Construction Works as PMC
39	Kerala State Electricity Board Ltd (KSEB)	75	750	General Civil Construction Works as PMC
<b>List of Accredited Non Governmental Agencies</b>				
40	Thiruvananthapuram Agri Horticultural Development Co-operative Society Ltd (TAHDCOS)	1	5	Landscaping related works
41	Pinarayi Industrial Co-operative Society Ltd (PICOS)	2	10	General Civil Construction works within the District of their sphere of activity as PMC.
42	Centre for Science and Technology for Rural Development (COSTFORD)	25	60	General Civil Construction Works as PMC. In the case of Cost effective works, that can be executed without bidding process as Non-PMC
43	Habitat	25	250	General Civil Construction Works as PMC. In the case of low cost or cost effective works, works can be executed without bidding process as Non-PMC
44	Thrissur District Labour Contract Co-operative Society (TDLCCS)	40	200	General Civil Construction Works without bidding process as Non-PMC
45	Uralungal Labour Contract Co-operative Society Ltd (ULCCS Ltd)	150	800	General Civil Construction Works without bidding process as Non-PMC



## GOVERNMENT OF KERALA

### Abstract

Execution of Public Works through Government Accredited Agencies-Guidelines for Selection and Execution- Awarding Works as Non-PMC - Modification- Orders issued.

---

### FINANCE (INDUSTRIES & PUBLIC WORKS - B) DEPARTMENT

G.O(P) No. 7/2022/FIN.

Dated, Thiruvananthapuram, 17.01.2022

---

Read :- 1. G.O(P)No. 67/2021/Fin dated 28/04/2021.

### ORDER

As per Government Order read above, consolidated guidelines have been issued incorporating the relevant provisions of all existing Government Orders and Circulars regarding Accreditation, Selection and Execution of Public Works in the State, in order to avoid ambiguity. This Government Order superseded all other orders issued in connection with the Accreditation of various Agencies for executing Public Works.

2) As per para 6.1 of the said Government Order it was ordered that 'For all PMC and Non PMC cases, selection shall be done among the qualified Accredited agencies through a fair and transparent bidding process according to the type of work, technical requirement, PMC charges, etc only. The Administrative

Department shall clearly specify whether the work is entrusted as a PMC for execution through the Contractors selected through transparent bidding process or as Non PMC for direct execution by the Agency.'

3) As noted above, various Labour Contract Co-operative Societies having men and machine power and coming under the category of Non- PMC were no longer exempted from the bidding process and limited tender was to be done among them through a fair and transparent bidding process according to the type of work, technical requirement, PMC charges etc before allotting work orders to them. Various Administrative Departments have, however, pointed out certain difficulties and delays in carrying out minor and emergent repair works etc due to the introduction of the above clause.

4) In these circumstances, Government after having examined the matter in detail are pleased to modify Para 6.1 of the Government Order read above as follows:

"For all PMC selection shall be done among the qualified Accredited Agencies through a fair and transparent bidding process according to the type of work, technical requirement, PMC charges, etc only. **In the case of Non PMC for estimates of works costing above ₹ 1 crore selection shall be done among the qualified Accredited Agencies through a fair and transparent bidding process according to the type of work, technical requirement, PMC charges, etc only. For estimates of works costing up to ₹ 1 crore Administrative Department can award works (including repair works) directly to Non PMC Accredited Agencies without competitive bidding subject to the condition that works thus awarded are being executed by them within the applicable Schedule of Rates (SoR).** The Administrative Department shall clearly specify whether the work is

entrusted as a PMC for execution through the contractors selected through transparent bidding process or as a Non PMC for direct execution by the Agency."

(By Order of the Governor)

**Rajesh Kumar Singh IAS**  
**Additional Chief Secretary (Finance)**

To

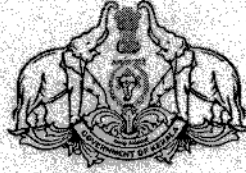
1. The Accountant General (A&E) Kerala, Thiruvananthapuram
2. The Accountant General (Audit-II) Kerala, Thiruvananthapuram
3. The Private Secretary to Hon'ble Chief Minister
4. All Private Secretaries to Hon'ble Ministers.
5. The Private Secretary to the Leader of Opposition.
6. The Secretary to Governor.
7. All Secretaries to Government.
8. The Registrar, High Court of Kerala.
9. The Secretary, Kerala Human Rights Commission, Thiruvananthapuram.
10. The Election Commissioner, State Election Commission, TVPM.
11. All Departments of Secretariat.
12. All Heads of Departments/Offices
13. The Registrar, University of Kerala/Cochin/Kozhikkode/Kottayam.
14. All Chief Engineers, PWD/WRD/LSGD/HED.
15. The Chief Technical Examiner.
16. The Nodal Officer, [www.finance.kerala.gov.in](http://www.finance.kerala.gov.in)
17. Stock file/Office Copy(1715359)

Forwarded/By Order



Section Officer





**GOVERNMENT OF KERALA**

**Abstract**

Execution of Public works through Government Accredited Agencies - Guidelines for selection and procedures for execution – Consolidated orders issued.

**FINANCE (INDUSTRIES & PUBLIC WORKS - B) DEPARTMENT**

**G.O.(P) No.67/2021/Fin.**

**Dated, Thiruvananthapuram, 28.04.2021**

Read :-

1. G.O.(P) No. 408/2007/Fin dated 07/09/2007
2. G.O.(P)No. 107/2016/Fin dated 27/07/2016
3. G.O.(P) No. 95/2017/Fin dated 25/07/2017
4. G.O.(P) No. 77/2019/Fin dated 04/07/2019
5. G.O.(P) No. 161/2019/Fin dated 25/11/2019

**ORDER**

It has come to the notice of the Government that there are many Government Orders and Circulars regarding Accreditation, Selection and Execution of Public works in the State. Having examined the matter in detail, Government are pleased to issue consolidated guidelines incorporating the relevant provisions of all existing Government Orders and Circulars, in order to avoid ambiguity.

2. This Government Order will supersede all earlier Government Orders issued on the subject except Government Order read as 2<sup>nd</sup> paper above issued on criteria & guidelines for empanelling of Accredited agencies and Government Orders on list of Accredited Agencies, which will be revised from time to time, and will have immediate effect.

3. For proper execution of public works, the following definitions are quoted:-

**3.1 Project Management Consultant (PMC) :** The scope of work for the Project Management Consultant includes detailed investigation, preparation of design, drawings and detailed estimate, issue of technical sanction as per delegation, invitation of tender, evaluation of tenders, execution of agreement, supervision, measurement and check measurement , preparation and scrutiny of contract bills, ensuring performance of work during the defect liability period, etc. The agencies accredited as PMC shall execute the works through Contractors selected through a transparent bidding process with intimation to client department.

**3.2 Non Project Management Consultant (Non PMC) :** Type of Agencies which have capability to execute works directly using their own in house infrastructure facilities, man power and or cost effective techniques,etc. like Government Accredited Registered Labour Contract Cooperative Societies, Kerala State Nirmithi Kendra, District Nirmithi Kendras, COSTFORD and HABITAT.

**3.3 Governmental Accredited Agencies:** Type of Agencies, the majority share of ownership in such agencies are held by Government of India / Government of Kerala / PSUs under Central or State Government.

**3.4 Non Governmental Accredited Agencies:** This type of Agencies include Registered Labour Contract Cooperative Societies and Non Governmental Charitable Organizations registered under Government of Kerala which are accredited by Finance Department.

4. The details of types of public works are listed under Annexure. Accreditation will be granted for taking up of works listed as per this Annexure.

**Accreditation process:**

4.1 Accreditation is necessary for taking up the public works in the State by Government departments and PSUs under Government of India & Government of Kerala beyond their designated sphere of activity / their respective area of operations as defined in the Bylaw.

4.2 Accreditation for taking up public works will be considered for Governmental Agencies and Non Governmental Agencies as defined above only.

4.3 Accreditation will be issued by the Selection Committee constituted by the Additional Chief Secretary (Finance), based on evaluation of applications submitted within the prescribed time and will be valid for the period specified therein.

#### **5. When to go in for Accredited Agency:**

5.1 Under normal circumstances, the public work may be executed through the designated Engineering Department or PSU since the establishment cost of the same is met by the Government or PSU concerned and there are no additional financial commitment on account of PMC charges.

5.2 However, if there are circumstances warranting the services of Accredited Agencies like specialized nature of work, time limits fixed by the funding agency, heavy work load of the designated agency, etc. the Administrative Department may seek the services of a competent Accredited agency for the work.

#### **6. Selection of Accredited Agency :**

6.1 For all PMC and Non PMC cases, selection shall be done among the qualified Accredited agencies through a fair and transparent bidding process according to the type of work, technical requirement, PMC charges, etc only. The Administrative Department shall clearly specify whether the work is entrusted as a **PMC** for execution through the Contractors selected through transparent bidding process or as **Non PMC** for direct execution by the Agency.

#### **7. PMC Charges :**

7.1 The maximum admissible PMC / Centage Charges on the estimated value or value of work done, whichever is lower, shall not exceed the upper limit as per the details given below:

- I. For all works costing Rs. 5 Crores and above @5% subject to a minimum of Rs. 30 Lakhs.
- ii. For all works costing below Rs. 5 Crores and upto Rs. 3 Crores @6% subject to a minimum of Rs. 21 lakhs.
- iii. For all works costing below Rs. 3 Crores and upto Rs. 1 Crore @7% subject to a minimum of Rs. 8 Lakhs.
- iv. For all works costing below Rs. 1 Crore @8%.

7.2 However, in the case of works being executed directly by the accredited agencies without any bidding process, a recovery @0.50% of the estimated value or value of work done, whichever is lower, shall be effected from the Project Management Consultancy (PMC) charges for avoiding the bidding process.

7.3 In the case of entrusting part of assignments envisaged in the scope of Project Management Consultancy works, the split up of maximum consultancy charges payable shall be regulated as per the details given below:

Sl. No.	Particulars of split up	PMC @7%	PMC @6%	PMC @5%
1.	Investigation, planning, design, preparation of drawings, detailed estimates and DPR.	@2.00% subject to a minimum of Rs. 2.00 lakhs	@1.50% subject to a minimum of Rs. 6.00 lakhs	@1.50% subject to a minimum of Rs. 7.50 lakhs
2.	Preparation of tender documents, issue of tender notification including advertisement charges, evaluation of tenders, award of work and execution of contract.	@0.50% subject to a minimum of Rs. 0.50 lakhs	@0.50% subject to a minimum of Rs. 1.50 lakhs	@0.50% subject to a minimum of Rs. 2.50 lakhs
3.	Supervision, Quality Control, Measurement, Check measurement, preparation and passing of contract bills.	@4.50% subject to a minimum of Rs. 5.50 lakhs	@4.00% subject to a minimum of Rs. 13.50 lakhs	@3.00% subject to a minimum of Rs. 20 lakhs

Note: Splitting up of the PMC charges @8% in respect of works costing less than Rs.1 Crores is not admissible. Such works shall be entrusted with full scope of work envisaged for the PMC works only.

### **8. Investigation, Planning, Design & Preparation of estimates:**

8.1 Detailed investigation, design of structures and preparation of drawings are to be done before preparation of detailed estimates. The designs done through private firms shall be proof checked by competent Government agency and approved by the competent Design Wing / TS authority.

8.2 Detailed estimates shall be prepared in PRICE Software based on CPWD / MoRTH / MoRD specifications & Data, as the case may be, and prevailing DSR with applicable cost index.

8.3 The contractors profit is not admissible in the estimate rate in case the work is entrusted as a Non PMC for direct execution by the Accredited Agency.

8.4 In case any work is entrusted to any Non PMC agency for direct execution and the agency is not a Government agency, Technical sanction shall be issued by a competent Government authority, measurement & check measurement shall be done by Engineers appointed by Client department. In such cases, PMC charges payable to Non PMC agencies shall be reduced by 10% of eligible charges prescribed vide para 7.3 above.

However, no reduction in PMC charges shall be effected in the case of public works executed through the Governmental PMC Accredited Agencies for the joint check measurement by the client engineer (as client engineer is proposed in the interest of client department).

### **9. Technical Sanction:**

9.1 Technical Sanction (TS) for public works except cost effective building works undertaken by Non Governmental Agencies (NGOs) shall be issued by the competent authority of concerned Engineering Department, if available.

9.2 The Chief Engineer of Accredited Governmental Agencies shall have powers to issue Technical Sanction for public works costing up to Rs.5 Crores.

9.3 In case, if the client department is not having the adequate technical personnel competent to issue Technical Sanction (for Non Governmental Agencies) or if the cost of works costs more than Rs. 5 Crores (for Governmental Agencies), Technical Sanction shall be issued by the Government Technical Sanction Committee chaired by the Secretary of Administrative Department and comprising two serving Engineers not below the rank of Executive Engineer from Government Departments/Government PSU and Chief Engineer / General Manager of the Accredited agency as Convenor. ( The above stipulation can be relaxed to the extent that in case of non availability of two serving engineers , one serving engineer can be substituted with retired engineer not below the rank of Executive Engineer).

9.4 For Departments that do not have Engineering Wing, services of retired Engineers of concerned discipline could be engaged for helping the Government Technical Sanction Committee in scrutinizing the estimate and liasoning with the Accredited agency. The remuneration to be paid for such Engineers shall be @ Rs. 35,000/- for each work or 0.10% of the Project cost, whichever is lower.

9.5 For Cost effective works, Technical Sanction shall be issued by the committee chaired by head of client department and comprising of two serving / retired engineers not below the rank of Executive Engineer and competent authority of the Accredited Agency. However, such agencies shall ensure that the construction works are completed using the cost effective techniques as per the original proposal only.

#### **10. Call of tenders and tender acceptance :**

10.1 In cases, where the work is entrusted to an Accredited agency as PMC, once the Technical Sanction is accorded by competent authority, the PMC shall tender the works on item rate through e-tender portal of Government with wide news paper publicity as per Government norms.

10.2 The PMC, after having negotiations with the LI to explore the possibility of reducing the high quoted items, as per rules is authorised to approve the tender of lowest bidder(L1) up to the least of

(i) estimated PAC or

(ii) LMR

10.3 The PMC can approve the tender of lowest bidder (L1) within DSR +10% tolerance limit or LMR, whichever is lower after obtaining prior approval of Government Secretary of Client Administrative Department. Sanction of Government shall be obtained for allowing tender excess or approval of contract PAC in excess of estimated PAC with justifications based on comparison of quoted amount with respect to the estimate amounts based on prevailing DSR and PWD local market rates.

#### **11. Execution of agreement:**

11.1 The work order to the selected contractor shall be issued by the Accredited agency. A tripartite Agreement should be executed between the Client Department, PMC and Contractor specifying the roles, duties and obligations of each party and the terms of payment for the work.

#### **12. Supervision, Measurement, Check measurement, Preparation and Passing of Contract Bills:**

12.1 Selected PMC shall ensure that the relevant stipulations in Kerala PWD Manual 2012 for supervision, measurement, check measurement, preparation and passing of contract bills, etc. in respect of public works are complied scrupulously.

12.2 While entrusting the works to Accredited Non Governmental Agencies, adequate number of competent Engineers shall be appointed by the client department for supervision, measurement and joint check measurement of works in the following order of preference:

(i) Serving Engineer of Engineering Department not below the rank of Assistant Executive Engineer /equivalent cadre of Government Departments, for works costing up to Rs. 250 lakhs and Executive Engineer/ equivalent cadre of Government Departments for above Rs. 250 lakhs only shall be eligible for performing check measurement.

(ii) Serving Engineer of PSU not below the rank of Assistant Executive Engineer/equivalent cadre of Government PSU, for works costing up to Rs. 250 lakhs and Executive Engineer / equivalent cadre of Government PSU for above Rs. 250 lakhs only shall be eligible for performing check measurement.

(iii) Retired Engineer of Central or State Engineering Departments / PSUs not below the rank of Assistant Executive Engineer/equivalent cadre of Government Departments /PSU for works costing up to Rs. 250 lakhs and Executive Engineer of Government Departments /equivalent cadre of Government Departments /Government PSU for above Rs. 250 lakhs shall be eligible for performing check measurement.

### **13. Payments to the Contractor / Release of PMC charges:**

13.1 All payments to the Contractor shall be released directly by the client department based on the recommendation of PMC.

13.2 If the Accredited agency is executing the works directly as Non PMC, payments for the work executed shall be released directly to the accredited agency based on the recommendations of the competent Engineer appointed by Client Department.

13.3 If the Accredited agency is permitted to execute the works directly (Non PMC), advance payments up to @20% value of work may be released(as advance payment). which should be adjusted in the subsequent part bills on pro-rata basis.

13.4 The PMC / Centage charges shall be released directly to the Accredited Agencies. @50% of the PMC charges may be paid at the time of issue of Technical Sanction and



the balance in two installments; (first installment after completion of 50% value of work and second installment after payment of final contracts bill of the subject work).

## **14 General**

### **14.1 Execution of Public works:**

All Accredited agencies executing the public works (PMC & Non PMC) shall follow provisions of KPWD / CPWD Manual, relevant Government Orders and Circulars in letter and spirit for the projects undertaken .

All procurement of goods, if any, shall be complying with the provisions in Kerala Stores Purchase Manual.

### **14.2 Sub letting of work:**

The Accredited agency shall not sublet the work or part of the work to another Accredited agency as a Contractor/PMC. However, for specialized works like soil investigation requiring physical infrastructure may be exempted from the above condition with prior approval of Client Department.

### **14.3 Defect Liability Period :**

The minimum defect liability period of all types of Public works entrusted to the Accredited agencies i.e. Civil, Electrical, Mechanical and Electronics works, will be regulated as per the stipulations in Government Order read as 5<sup>th</sup> paper above.

### **14.4 Inspection Authority and Submission of reports to CTE:**

- The Chief Technical Examiner, Finance (Inspection Wing – Technical) Department, Government Secretariat, Thiruvananthapuram shall be the designated authority to conduct inspections, inquiry and offer advise on all technical and contractual matters pertaining to the Public works entrusted to the Accredited agencies.
- Government Accredited agencies shall submit the pre- measurements of prescribed items of work to the Chief Technical Examiner through the designated check measuring official within the stipulated time as per rules in force.

- In the case of Non Governmental Accredited Agencies, reporting to Chief Technical Examiner shall be done through the competent Engineer appointed by the client department, as per prevailing rules.
- All Heads of Accredited agencies shall submit the Quarterly progress report of public works costing more than Rs. 5 Crores to the Chief Technical Examiner, Finance (Inspection Wing – Technical) Department, Bank Employees Union Buildings, Pulimoodu, Thiruvananthapuram – 695001, within 10<sup>th</sup> of subsequent month, through Email id: [cte.fin@kerala.gov.in](mailto:cte.fin@kerala.gov.in) positively.


(By Order of the Governor)

**RAJESH KUMAR SINGH IAS**  
Additional Chief Secretary (FINANCE)

To

The Accountant General (A&E) Kerala, Thiruvananthapuram  
 The Accountant General (Audit-II) Kerala, Thiruvananthapuram  
 All Heads of Departments and Offices  
 The Secretary to Governor  
 All Departments of Secretariat  
 All Private Secretaries to Ministers  
 Private Secretary to Chief Minister  
 Private Secretary to the Leader of Opposition  
 All Secretaries to Government  
 The Registrar, High Court of Kerala  
 The Secretary, Kerala Human Rights Commission, Thiruvananthapuram  
 The Election Commissioner, State Election Commission, Thiruvananthapuram  
 The Registrar, University of Kerala/Cochin/Kozhikode/Kottayam  
 All Chief Engineers, PWD/LSGD/WRD/HED  
 The Nodal Officer, [www.finance.kerala.gov.in](http://www.finance.kerala.gov.in)  
 Stock file/Office Copy (E-1546317)

Forwarded/By Order



Section Officer

## ANNEXURE

### Types of Public works

**1. Building works :** Civil, Structural, Electrification works, HVAC, Communications, Water supply and Sanitary arrangements, Fire protection and Security system, etc. necessary for construction, repair and maintenance of all types of buildings.

**2. Road works:** Construction, maintenance and improvement of all types of Roads including culverts, construction and maintenance of drainage, cross drainage, side protection and road furniture works.

**3. Bridge works:** Construction, maintenance and improvement of all types of Bridges with RCC, Steel and its combination including Fly Overs and RoBs.

**4. General Civil works:** Construction, repair and maintenance of different types of structures and infrastructure works which include Buildings, Roads, Culverts, Interior furnishing, Landscaping, etc and allied works.

**5. Power Plants:** Construction and/or maintenance of Hydro Electric Power Projects, Thermal Power Plants, Wind Power plants, Solar Power Plants, Power Sub Stations, etc. including connected Civil, Mechanical, Electrical and Electronic works.

**6. Irrigation related works:** Infrastructure works intended to increase the agricultural productivity like Construction / maintenance of Dams, Weirs, RCBs, Barrage, VCBs, Canals, Ponds, intake structures, etc.

**7. Industrial Land Development works:** Construction and maintenance of Internal roads, Bridges/culverts, Water supply and Sanitary lines, Effluent Treatment Plant, Power Sub Stations, Warehousing, Testing facilities, etc. for development of Industries including Information Technologies.

**8. Agricultural land Development works:** Soil and Water conservation works necessary for improving the agricultural productivity of soil like Construction / maintenance of Soil protection works, Thodus, Ponds, Bunds, Installation and maintenance of Agricultural machinery, etc.

**9. Electro Mechanical works:** Construction / maintenance of public works with dominating part having Electrical or Mechanical works like Power Generating Plants, Power Sub Stations, Heavy industrial structures, Plant & Equipment, HVAC, Building Automation, Communication, Fire fighting works, etc.

**10. Steel works:** Fabrication, Erection and maintenance of all types of steel structures like Transmission Towers, Steel bridges, Power plants, Plant & Equipment, etc.

**11. Water supply and Sewage works:** Construction, commissioning and maintenance of water supply systems like Ordinary and Deep Wells, Intake, Pipe lines, Water Tanks, Water and Sewage Treatment Plants, etc.

**12. Sports Infrastructure Development works:** Construction and maintenance of sports infrastructure works like Play grounds, Synthetic Track, Indoor and Outdoor Stadiums, etc.

**13. Marine works:** Construction and maintenance of Fishing harbours, Ports, Break waters, Wharf, Jetties, etc.

**14. Information Technology works:** Design, Development, Implementation and Management of Software applications, Installation and Commissioning of Computer Hardware, Internet, Networking and related work.

**15. Cost Effective works:** Construction and / or maintenance of buildings using cost effective techniques and locally available materials conforming to the prescribed standards. The cost of construction of such works should be less than the estimated cost of construction in conventional mode based on prevailing DSR.