

പതിനാലാം കേരള നിയമസഭ

രണ്ടാം സമ്മേളനം

തൊഴിലുറപ്പ് പദ്ധതിക്കു സോഷ്യൽ ഓഡിറ്റ്

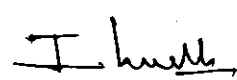
നക്ഷത്ര ചിഹ്നമിടാത്ത ചോദ്യം നം. 2439

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ചോദ്യം

ഉത്തരം

ശ്രീ. എൻ.എ. നെല്ലിക്കുന്ന്	ഡോ. കെ.ടി. ജലീൽ (തദ്ദേശ സ്വയംഭരണവും ന്യൂനപക്ഷ ക്ഷേമവും വവഫ് ഹജ്ജ് തീർത്ഥാടനവും വകുപ്പു മന്ത്രി)
(എ) തൊഴിലുറപ്പ് പദ്ധതിക്കു സാമൂഹിക പരിശോധന (സോഷ്യൽ ഓഡിറ്റ്) ആവശ്യമാണോ; കേരളത്തിൽ ഈ സംവിധാനം ഉണ്ടോ; എങ്കിൽ എപ്പോൾ ഏർപ്പെടുത്തിയതാണിത്; ഇല്ലെങ്കിൽ ഇതുവരെ സോഷ്യൽ ഓഡിറ്റ് ആരംഭിക്കാത്തത് എന്തുകൊണ്ടാണ് എന്ന് വ്യക്തമാക്കാമോ;	(എ) മഹാത്മാഗാന്ധി ദേശീയ ഗ്രാമീണ തൊഴിലുറപ്പ് നിയമത്തിന്റെ വകുപ്പ് 17 (2) പ്രകാരം എല്ലാ പ്രവൃത്തികളും സോഷ്യൽ ഓഡിറ്റിന് വിധേയമാക്കേണ്ടതാണ്. സംസ്ഥാനത്ത് തൊഴിലുറപ്പ് പദ്ധതിയിലെ പ്രവർത്തനങ്ങൾ 2007 മുതൽ സോഷ്യൽ ഓഡിറ്റ് ചെയ്തു വരുന്നു.
(ബി) സോഷ്യൽ ഓഡിറ്റ് ആരംഭിക്കണമെന്ന് കേന്ദ്രം ആവശ്യപ്പെട്ടിരുന്നോ; എപ്പോഴാണ് ആവശ്യപ്പെട്ടത്; വാക്കാലാണോ രേഖാമൂലമാണോ ആവശ്യപ്പെട്ടത്; രേഖാമൂലമാണെങ്കിൽ പ്രസ്തുത രേഖയുടെ പകർപ്പ് നൽകാമോ;	(ബി) സോഷ്യൽ ഓഡിറ്റ് സംവിധാനം നടപ്പിലാക്കുന്നതിന് കേന്ദ്ര സർക്കാർ 2011-ൽ സോഷ്യൽ ഓഡിറ്റ് ചട്ടങ്ങൾ പുറപ്പെടുവിച്ചിരുന്നു. ചട്ടങ്ങളുടെ പകർപ്പ് അനുബന്ധമായി ചേർത്തിട്ടുണ്ട്.
(സി) രാജ്യത്ത് കേരളത്തിൽ മാത്രമാണ് തൊഴിലുറപ്പ് പദ്ധതിയുടെ ജനകീയ വിലയിരുത്തൽ ഇല്ലാത്തത് എന്നത് ശരിയാണോ; എങ്കിൽ ഈ വീഴ്ച എപ്പോൾ പരിഹരിക്കാനാണ് സർക്കാർ ഉദ്ദേശിക്കുന്നത് എന്നറിയിക്കുമോ;	(സി) കേന്ദ്ര സർക്കാർ പുറപ്പെടുവിച്ച സോഷ്യൽ ഓഡിറ്റ് ചട്ടങ്ങൾക്കനുസൃതമായി സംസ്ഥാനത്ത് ഒരു സ്വതന്ത്ര സോഷ്യൽ ഓഡിറ്റ് സംവിധാനം രൂപീകരിക്കുന്നതിനുള്ള ഉത്തരവ് പുറപ്പെടുവിച്ചിട്ടുണ്ട്. സ്വതന്ത്ര സോഷ്യൽ ഓഡിറ്റ് സംവിധാനം ഒരു സൊസൈറ്റിയായി രൂപീകരിക്കുന്നതിനാണ് ഉദ്ദേശിക്കുന്നത്. നിലവിൽ സൊസൈറ്റിയുടെ ഗവേണിംഗ് ബോഡിയും ഡയറക്ടർ അടക്കമുള്ള വിദഗ്ദ്ധരുടെ തിരഞ്ഞെടുപ്പും സംസ്ഥാനം പൂർത്തീകരിച്ചിട്ടുണ്ട്.
(ഡി) തൊഴിലുറപ്പ് പദ്ധതിക്കു സാമൂഹിക പരിശോധന ആരംഭിക്കാത്തതിനാൽ കേരളത്തിനുള്ള തൊഴിലുറപ്പ് ഫണ്ട് കേന്ദ്രം തടഞ്ഞേക്കുമെന്ന വാർത്തയുടെ നിജസ്ഥിതി എന്താണ്; ഇത് സംബന്ധിച്ചു എന്തെങ്കിലും സൂചനയോ മുന്നറിയിപ്പോ കേന്ദ്രത്തിൽ നിന്ന് കിട്ടിയിട്ടുണ്ടോ; വിശദമാക്കാമോ?	(ഡി) ഇത് സംബന്ധിച്ചു എന്തെങ്കിലും അറിയിപ്പ് കേന്ദ്ര സർക്കാരിൽനിന്നും ലഭിച്ചിട്ടില്ല.


 സെക്ഷൻ ഓഫീസർ

MINISTRY OF RURAL DEVELOPMENT
NOTIFICATION

New Delhi, the 30th June, 2011

G.S.R. 495(E).—Whereas, the draft of certain rules to be called the Mahatma Gandhi National Rural Employment Guarantee Audit of Schemes Rules, 2011, were published, in consultation with the Comptroller and Auditor General of India, in exercise of the powers conferred by the sub-section (1) of section 24 of the Mahatma Gandhi National Rural Employment Guarantee Act, 2005 (42 of 2005), vide notification of the Government of India in the Ministry of Rural Development number G.S.R. 307 (E), dated the 6th April, 2011 in the Gazette of India, Extraordinary, Part II, Section 3, Sub-section (i), dated the 6th April, 2011 inviting objections and suggestions from persons likely to be affected thereby before the expiry of a period of thirty days from the date of the said notification in the Official Gazette;

And whereas, the copies of the Gazette containing the said notification were made available to the public on the 6th April, 2011;

And whereas, objections and suggestions received from the public on the said draft rules have been considered by the Central Government;

Now, therefore, in exercise of the powers conferred by sub-section (1) of section 24 of the Mahatma Gandhi National Rural Employment Guarantee Act, 2005 (42 of 2005), the Central Government, in consultation with the Comptroller and Auditor General of India, hereby makes the following rules, namely:—

1. Short title and commencement.— (1) These rules may be called the Mahatma Gandhi National Rural Employment Guarantee Audit of Schemes Rules, 2011.

(2) For the purposes of these rules, audit of schemes shall include social audit.

(3) They shall come into force on the date of their publication in the Official Gazette.

2. Audit of accounts.—(1) The audit of the accounts of a scheme under the Act for each district as well as of the State Employment Guarantee Fund shall, for

each year, be carried out by the Director, Local Fund Audit or equivalent authority or by Chartered Accountants.

(2) The Director, Local Fund Audit, or equivalent authority, or the Chartered Accountant, as the case may be, shall submit accounts of the scheme together with the audit report thereon to the State Government.

(3) The accounts of the schemes of every State Government as certified together with the audit report thereon shall be forwarded to the Comptroller and Auditor General of India and the Central Government by the State Government. The Central Government shall cause the audit report to be laid, as soon as may be after they are received, before each House of Parliament.

(4) The Comptroller and Auditor General of India, or any person appointed by him in this behalf, shall have the right to conduct audit of the accounts of schemes at such intervals as he may deem fit.

3. Social audit to be part of audit of schemes.- (1) The State Government shall facilitate conduct of social audit of the works taken up under the Act in every Gram Panchayat at least once in six months in the manner prescribed under these rules.

(2) A summary of findings of such social audits conducted during a financial year shall be submitted by the State Government to the Comptroller and Auditor General of India.

4. Social audit facilitation.- (1) The State Government shall identify or establish, under the Act, an independent organisation, (hereinafter referred to as Social Audit Unit) to facilitate conduct of social audit by Gram Sabhas.

(2) The Social Audit Unit shall be responsible for the following, namely:—

(a) build capacities of Gram Sabhas for conducting social audit; and towards this purpose, identify, train and deploy suitable resource persons at village, block, district and state level, drawing from primary stakeholders and other civil society organisations having knowledge and experience of working for the rights of the people.

(b) prepare social audit reporting formats, resource material, guidelines and manuals for the social audit process;

(c) create awareness amongst the labourers about their rights and entitlements under the Act;

(d) facilitate verification of records with primary stakeholders and work sites;

(e) facilitate smooth conduct of social audit Gram Sabhas for reading out and finalising decisions after due discussions;

(f) host the social audit reports including action taken reports in the public domain.

5. Social audit pre-requisites. - (1) The Social Audit shall be a process independent of any process undertaken by the implementing agency of the scheme.

(2) The implementing agency shall at no time interfere with the conduct of social audit.

(3) Notwithstanding anything contained in sub-rule (2), the implementing agency of the Scheme shall provide requisite information to the Programme Officer for making it available to Social Audit Unit at least fifteen days prior to the date of commencement of the social audit.

(4) The resource persons deployed for facilitating social audit in a Panchayat shall not be residents of the same Panchayat.

6. Process for conducting social audit. - (1) The Social Audit Unit shall, at the beginning of the year, frame an annual calendar to conduct at least one social audit in each Gram Panchayat every six months and a copy of the calendar shall be sent to all the District Programme Coordinators for making necessary arrangements.

(2) For facilitating conduct of social audit by Gram Sabha, the resource persons deployed by Social Audit Unit, along with primary stakeholders shall verify —

(i) the muster rolls, entry and payments made in the specified time period, by contacting the wage seekers whose names are entered in such muster rolls;

(ii) the work site and assess the quantity with reference to records and also quality of work done;

(iii) the cash book, bank statements and other financial records to verify the correctness and reliability of financial reporting;

(iv) the invoices, bills, vouchers or other related records used for procurement of materials to testify such procurement was as per the estimate, as per procedure laid down and was economical;

(v) any other payment made by the implementing agency from the funds of the scheme.

(3) The labourers and the village community shall be informed about the Gram Sabha conducting social audit by the resource persons as well as the Programme Officer to ensure full participation.

(4) To conduct social audit process, a Gram Sabha shall be convened to discuss the findings of the verification exercise and also to review the compliance on transparency and accountability, fulfilment of the rights and entitlements of labourers and proper utilisation of funds.

(5) All elected members of Panchayats and staff involved in implementing the schemes under the Act (including the staff of the Non-Governmental Organisations, the Self Help Groups, and disbursing agencies) shall be present at the Gram Sabha and respond to queries.

(6) The Gram Sabha shall provide a platform to all villagers to seek and obtain further information and responses from all involved in the implementation. It will also provide a platform to any person who has any contribution to make and relevant information to present.

(7) The District Programme Coordinator shall attend the Gram Sabha meeting or nominate an official of appropriate level for smooth conduct of the Gram Sabha.

(8) The social audit reports shall be prepared in local language by the Social Audit Unit and displayed on the notice board of the Gram Panchayat.

(9) The action taken report relating to the previous social audit shall be read out at the beginning of the meeting of each social audit.

7 Obligation of certain persons in relation to social audit. —(1) The Programme Officer shall ensure that all the required information and records of all implementing agencies such as, Job card register, Employment register, Work Register, Gram Sabha Resolution, Copies of the sanctions (Administrative or Technical or Financial), Work Estimates, Work Commencement Order, muster-roll issue and receipt register, muster Rolls, Wage Payment Acquittance & order, Materials - Bills and vouchers (for each work), Measurement Books (for each work), Asset Register, Action Taken Report on previous social audits, grievance or complaints register, any other documents that the Social Audit Unit requires to conduct the social audit process are properly collated in the requisite formats; and provided, along with photocopies, to the Social Audit Unit for facilitating conduct of social audit at least fifteen days in advance of the scheduled date of meeting of the Gram Sabha conducting social audit.

(2) The information referred to in sub-rule(1) shall be publically available at the same time and the photocopies shall be available at nominal cost.

(3) Every District Programme Coordinator or any official on his behalf, shall -

- (a) ensure that all records for conduct of social audit are furnished to the Social Audit Unit by implementing agencies through the Programme Officer;
- (b) ensure that corrective action is taken on the social audit report;
- (c) take steps to recover the amount embezzled or improperly utilised; and issue receipts or acknowledgement for amount so recovered;

- (d) pay wages found to be misappropriated, within seven days of the recovery of such amount, to the wage seekers;
- (e) maintain a separate account for amounts recovered during the social audit process;
- (f) ensure that the appropriate action (including initiating criminal and civil proceedings or termination of services) is initiated against individual or class of individuals or persons who misutilised or embezzled the amount meant for the schemes under the Act.

(4) The State Govt shall be responsible to take follow up action on the findings of the social audit.

(5) The State Employment Guarantee Council shall monitor the action taken by the State Government and incorporate the Action Taken Report in the annual report to be laid before the State Legislature by the State Government.

(6) The costs of establishing the Social Audit Unit and conducting social Audit shall be met by the Central Government as a central assistance in accordance with the instructions issued in this regard.

J. K. Singh
Secretary